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## The 597th Policy Board Meeting Fargo-Moorhead Metropolitan Council of Governments

## THURSDAY, February 17, 2022 – 4:00 p.m. Fargo, North Dakota OVERALL AGENDA

#### 1. Call to Order and Introductions

a. Introductions
 b. Approve Order and Contents of the Overall Agenda
 c. Approve Minutes of the January 20, 2022 Board Meeting
 d. Approve February 2022 Bills

#### 2. Consent Agenda

Action Item

- a. January End of Month Report
- b. ATAC Addendum Dynamic Traffic Assignment Model
- c. ATAC Addendum Review and Adjustment to Household and Job Data
- d. ATAC Addendum Moorhead Intersection Data Collection
- e. ATAC Addendum Regional ITS Architecture Update
- f. ATAC Addendum Travel Demand Model Update

#### 3. Regular Agenda

a. Public Comment Opportunity
 b. 2022-2025 Transportation Improvement Program Amendment #1
 i. Public Hearing
 c. 2022 Performance Measure1 (PM1) – Safety
 d. West Fargo Traffic Calming Study Final Report
 e. IIJA Planning Emphasis Areas & Future Project Needs
 f. Personnel Policy Update

Public Input Action Item

4. Additional Business

Information Item

#### 5. Adjourn

#### REMINDER: The next Metro COG Policy Board Meeting will be held Thursday, March 17, 2022 at 4:00 p.m.

Due to ongoing public health concerns related to COVID-19, Metro COG is encouraging citizens to provide their comments on agenda items via email to <a href="leach@fmmetrocog.org">leach@fmmetrocog.org</a>. To ensure your comments are received prior to the meeting, please submit them by 8:00 a.m. on the day of the meeting and reference which agenda item your comments address. If you would like to appear via video or audio link for comments or questions on a regular agenda or public hearing item, please provide your e-mail address and contact information to the above e-mail at least one business day before the meeting.

For Public Participation, please REGISTER with the following link:

#### https://us02web.zoom.us/webinar/register/WN 9VzfFU8kR6S-vc-M-9Owzw

Red Action Items require roll call votes.

#### Full Agenda packets can be found on the Metro COG Web Site at http://www.fmmetrocog.org

NOTE: Given the participation of Fargo City Commissioners at Policy Board meetings, such meetings may constitute open public meetings of the City of Fargo.

Metro COG is committed to ensuring all individuals, regardless of race, color, sex, age, national origin, disability/handicap, sexual orientation, and/or income status have access to Metro COG's programs and services. Meeting facilities will be accessible to mobility impaired individuals. Metro COG will make a good faith effort to accommodate requests for translation services for meeting proceedings and related materials. Please contact Savanna Leach, Metro COG Executive Assistant, at 701-532-5100 at least five days in advance of the meeting if any special accommodations are required for any member of the public to be able to participate in the meeting.

#### Agenda Item 1c, Attachment 1

# 597th Policy Board Meeting Fargo-Moorhead Metropolitan Council of Governments Thursday, January 20, 2022 – 4:00 pm Zoom Web Conference

#### **Members Present:**

Matthew	Gilbertson	Moorhead City Council
Chuck	Hendrickson	Moorhead City Council
Steve	Lindaas	Moorhead City Council
Jenny	Mongeau	Clay County Commission
Julie	Nash	Dilworth City Council
Brad	Olson	West Fargo City Commission
Dave	Piepkorn	Fargo City Commission
Arlette	Preston	Fargo City Commission
Mary	Scherling	Cass County Commission
Maranda	Tasa	Fargo Planning Commission
Jeff	Trudeau	Horace City Council

#### **Members Absent:**

Tony	Gehrig	Fargo City Commission
Amanda	George	West Fargo City Commission
John	Gunkelman	Fargo Planning Commission
Rocky	Schneider	Fargo Planning Commission
John	Strand	Fargo City Commission

#### Others Present:

Altenburg	Metro COG
Andrews	City of Barnesville
Capps	Metro COG
Champa	Metro COG
Del Rosario	Metro COG
Farnsworth	Metro COG
Gray	Metro COG
Leach	Metro COG
Maddox	Metro COG
Muscha	Apex Engineering
Walton	NDDOT – Fargo District
	Andrews Capps Champa Del Rosario Farnsworth Gray Leach Maddox Muscha

## 1a. MEETING CALLED TO ORDER, WELCOME, AND INTRODUCTIONS, <u>convened</u> The meeting was called to order at 4:00 pm, on January 20, 2022 by Chair Piepkorn, noting a quorum was present. Introductions were made.

#### 1b. Election of Metro COG Policy Board Officers

Ms. Gray explained that per the Metro COG Policy Board bylaws, a new chair and vice chair must be elected at the end of each term. The rotation documented in Metro COG's organizational documents identifies a City of Fargo representative as being the next Chair and a City of Moorhead representative as being the next Vice Chair. This also grants the addition of those officers to signatory powers on Metro COG's financial accounts.

MOTION: Approve the election of Dave Piepkorn (Fargo) as Policy Board Chair, and Chuck Hendrickson (Moorhead) as Policy Board Vice Chair.

Mr. Lindaas moved, seconded by Ms. Mongeau

MOTION, passed

Motion carried unanimously.

#### 1d. Approve Order and Contents of Overall Agenda, approved

Chair Piepkorn asked for approval for the overall agenda.

MOTION: Approve the contents of the Overall Agenda of the January 20, 2022 Policy Board Meeting.

Mr. Olson moved, seconded by Ms. Preston

MOTION, passed

Motion carried unanimously.

#### 1c. Past Meeting Minutes, approved

Chair Piepkorn asked for approval of the Minutes of the December 16, 2021 Meeting.

MOTION: Approve the December 16, 2021 Policy Board Meeting Minutes. Mr. Lindaas moved, seconded by Mr. Olson MOTION, passed Motion carried unanimously.

#### 1d. Monthly Bills, approved

Chair Piepkorn asked for approval of the January 2022 Bills as listed on Attachment 1d.

MOTION: Approve the January 2022 Bills List.
Ms. Mongeau moved, seconded by Ms. Scherling
MOTION, passed
Motion carried unanimously.

#### 2. CONSENT AGENDA

Chair Piepkorn asked for approval of Items a-c on the Consent Agenda.

- a. December 2021 Month End Report
- b. Metro COG 4th Quarter/Annual Report
- c. 2022-2025 TIP Administrative Adjustment #1

MOTION: Approve Items a-c on the Consent Agenda. Mr. Olson moved, seconded by Mr. Lindaas MOTION, passed Motion carried unanimously.

#### 3. REGULAR AGENDA

#### 3a. Public Comment Opportunity

No public comments were made or received.

#### 3b. 25<sup>th</sup> Street Corridor Study Consultant Selection

Mr. Maddox presented KLJ as the highest-ranked consulting firm that proposed on and interviewed for the 25<sup>th</sup> Street Corridor Study. The City of Fargo would like to identify any improvements that could be made to improve vehicular circulation, improve bicycle and pedestrian movements, enhance the context/character of the roadway, and forward the goals of Fargo's Go2030 Comprehensive Plan.

Metro COG received four proposals from SRF Consulting Group, KLJ with subconsultant TC2, Bolton Menk with subconsultant Houston Engineering, and Stantec with subconsultant Quality Counts.

The study has a project budget of \$125,000 (\$100,000 COG - 80%, \$25,000 - local match provided by City of Fargo – 20%).

MOTION: Approval of KLJ with subconsultant TC2 as the preferred firm recommended by the study's consultant selection panel to complete the study, and approval for the Executive Director to enter into contract with said consulting team for the 25th Street Corridor Study.

Mr. Lindaas moved, seconded by Mr. Olson. MOTION, passed (10 – 0 – 1) Mr. Gilbertson absent during the vote Motion carried.

#### 3c. TH10 Corridor Study through Dilworth Consultant Selection

Mr. Maddox presented Apex Engineering as the highest-ranking consulting firm that proposed on and interviewed for the US10 Corridor Study through Dilworth. The study will analyze the flow of traffic, and multimodal transportation needs along the corridor as well as context-sensitive features and the potential for redevelopment of existing land uses throughout the corridor.

The study has a project budget of \$160,000 (\$128,000 from federal CPG funds and \$32,000 from local funds provided by MnDOT). Metro COG received four proposals prior to the proposal deadline on Monday, January 29, 2021. Proposals were received from HDR, KLJ, Bolton & Menk, and Apex Engineering.

MOTION: Approve Apex Engineering as the preferred firm recommended by the study's consultant selection panel to complete the study, and authorize the Executive Director to enter into a contract with said consulting team for the TH 10 Corridor Study through Dilworth.

Ms. Mongeau moved, seconded by Ms. Preston MOTION, passed Motion carried unanimously.

#### 3d. 2021-2022 UPWP Amendment #4

Ms. Gray presented Amendment #4 to the 2021-2022 Unified Planning Work Program (UPWP). The amendment includes the following two changes: the reallocation of 190 staff hours from other categories to the Metro-wide Housing Needs Analysis, and the purchase of a license for StreetLight software, which is used across the metropolitan area for transportation planning, traffic studies, and traffic impact studies.

The purchase of StreetLight will use the \$20,000 in freed-up CPG and local match as a result of the contract with Fargo for project management of the Housing Needs Analysis, and \$29,500 in carryover funds from unused staff budget from 2021, for a total of \$49,500. Ms. Gray explained that local match will be needed on the \$29,500 portion of the funding, because Metro COG was unable to fill the new position approved in Amendment 2 until year-end, and therefore never billed local jurisdictions for this portion of the budget, since we didn't know if the funds would be used for a purpose that would be shared by all jurisdictions. Ms. Gray showed the local match amounts for each jurisdiction.

After this amendment, there will still be \$15,500 in unused carryover CPG funds, which could potentially be programmed at a future date. Ms. Gray stated that both the Executive Committee and the TTC recommended approval of this amendment.

Chair Piepkorn asked if there is an arrangement Metro COG can make with NDDOT, similar to the usage partnership with MnDOT previously for StreetLight. Ms. Gray said that NDDOT is currently working towards this, with a potential for such an arrangement toward the end of 2022.

MOTION: Approve Amendment 4 to the 2021-2022 UPWP, including the addition of the Metro-wide Housing Needs Analysis, the adjustment to staff hours as described, and the purchase of StreetLight using \$29,500 in 2021 operational carryover funds.

Mr. Lindaas moved, seconded by Ms. Nash MOTION, passed (10 – 0 – 1) Ms. Mongeau being absent Motion carried.

#### 3e. Letter of Support – Greater Northwest Passenger Rail Coalition

Mr. Altenburg presented a Letter of Support for the Greater Northwest Passenger Rail Coalition. The coalition has been seeking support from local and state governments on the development of a formal Working Group through congressional legislation, as well as other steps to restore passenger rail service. The proposed actions include the following:

- Coordinate action by a bipartisan group in Congress representing the core of this region to work toward restoring passenger rail service to the Greater Northwest.
- 2. Formalize the Greater Northwest Passenger Rail Working Group by congressional legislation to be convened by the Secretary of Transportation.

The group would be in charge of studying and developing service development plans for the Pioneer, North Coast Hiawatha, and other routes within the Greater Northwest region as determined by the Working Group. The goal of this group is to make the overall system more robust and resilient with enhanced national long- distance rail connectivity and greater economic and social wellbeing of rural America.

- 3. Allocate 25 percent of any congressionally authorized funding to restore and revitalize passenger rail service in the United States for rural long-distance routes through a combination of reinvestment in existing long-distance routes and expansion of the national rural long-distance network. The rural long-distance funding will include full funding for restoration of both the Pioneer and North Coast Hiawatha routes.
- 4. Pass the Interstate Rail Compacts Advancement Act, which authorizes the formation of up to ten Interstate Passenger Rail Compacts/Commissions, to carry the Working Group's studies forward to implementation.

In addition to nearly 55 Letters/Resolutions of Support from cities, counties, MPOs, and other entities across seven states, the Greater Northwest Passenger Rail Coalition recently received support from a bipartisan group of U.S. senators including Senator Hoeven and Senator Cramer to establish a Greater Northwest Working Group.

MOTION: Sign the Letter of Support for the Greater Northwest Passenger Rail Coalition for the Formal Creation of the Greater Northwest Passenger Rail Working Group

Mr. Lindaas moved, seconded by Mr. Hendrickson MOTION, passed Motion carried unanimously.

#### 4. Additional Business

Mr. Farnsworth shared a survey for the Minnesota Rail Crossing Safety Action Plan. There is a link to a survey and interactive map. There is a North Dakota Rail Crossing Safety Action Plan in development as well.

#### 5. Adjourn

The 597th Meeting of the FM Metro COG Policy Board held Thursday, January 20, 2022 was adjourned at 4:42 p.m.

THE NEXT FM METRO COG POLICY BOARD MEETING WILL BE HELD February 17, 2022, 4:00 P.M.

Respectfully Submitted,

Savanna Leach Executive Assistant

#### Agenda Item 2b



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**To:** Metro COG Policy Board From: Cindy Gray, Executive Director

Date: February 11, 2022

Re: Dynamic Traffic Assignment Modeling to Optimize Transportation Project

Staging – Scope of Work and Addendum to ATAC Master Contract

In the fall of 2021, Metro COG entered into a new master contract with the Upper Great Plains Transportation Institute's (UGPTI) Advanced Traffic Analysis Center (ATAC) at North Dakota State University for technical support services. The contract extends from fall of 2021 until fall of 2024.

Our 2022 work program includes a project that will use the work done on the Dynamic Traffic Assignment (DTA) model, which was developed under a previous addendum, to study the impacts of different construction projects and combinations of construction projects expected to take place within the timeframe of the TIP, or in some cases, beyond the timeframe of the current TIP. The Principal Investigator on the project will be Diomo Motuba, Ph.D.

The attached scope of work (Attachment 1) and addendum (Attachment 2) have been reviewed by Metro COG and the necessary clarifications or revisions have been made by ATAC.

At their regular February 10, 2022 meeting, the Transportation Technical Committee recommended approval of this addendum to the ATAC Master Contract.

Requested Action: Approve the ATAC contract addendum and scope of work for the Dynamic Traffic Assignment Modeling to Optimize Transportation Project Staging.

## UPPER GREAT PLAINS TRANSPORTATION INSTITUTE ADVANCED TRAFFIC ANALYSIS CENTER

To: Cindy Gray, FM Metro COG

From: Bradley Wentz, UGPTI/ATAC

Re: DTA Use To Optimize Transportation Project Staging, Metro COG Scope of Work

Date: January 2022

#### Background

The advanced Traffic Analysis Center recently completed the development, calibration, and validation of a Dynamic Traffic Assignment Model (DTA) for the FM Metro COG. The model was developed using NEXTA an open-source software and calibrated to reflect the 2015 base year condition. Additionally, future year models were developed to reflect the Long Range Transportation Plan, the Mid-range 2025 Model-Year, and documentation and tutorials for using the model.

The modeling process involved exporting model output from the FM 2015 TDM into the DTA modeling framework, collecting calibration and validation data from Streetlight, converting the FM 2015 Model into NEXTA files, developing a base model, calibrating the model, validating the model to ground truths, testing the model for resilience through analysis of different scenarios, and producing a final model with calibrated and validated parameters.

The DTA model provides several improvements in comparison to the TDM including overcoming Volume delay function algorithm limitations, more detailed and time-variant congestion, buildup, spillback, and oversaturated conditions. DTA models also provide the additional capabilities to model different scenarios and studies including but not limited to:

- Bottleneck removal and additional capacity studies
- Active Transportation and Demand Management (ATDM)
- Integrated Corridor Management (ICM)
- Incident management and diversions
- Special events
- Work zone impacts Project Staging
- Pricing, managed lanes, reversible lanes, and tolling projects
- Improved public transportation
- Real-time applications
- Demand management strategies
- Other ITS and operational strategies

#### **Purpose of Study**

The purpose of this study is to evaluate the transportation impacts of several construction projects occurring at the same time have on the FM Metro Area. These projects are the projects that are included in Metro COGs Trasnportation Improvement Program in addition to locally funded projects that are not included in the TIP as well as other projects that Metro COG deems important beyond the four-year TIP projects. The Transportation Improvement Program (TIP) is a

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compilation of surface transportation improvements scheduled for implementation in the Fargo-Moorhead metropolitan area over the next four Federal Fiscal Years (FFY). The TIP provides a staged, multiyear, multimodal program of transportation projects, which is consistent with the most current Metro COG Metropolitan Transportation Plan (MTP). A literature review of project staging showed that although there is a fair amount of literature regarding staging particular projects during their construction, there is very little literature about evaluating the impacts of several projects occuring at the same time. This study will evaluate how the staging of various future transportation construction projects and the impacts they will have on transportation in the Fargo-Moorhead metro area. Even when projects are scheduled to be completed in different construction seasons, their schedules can sometimes fall behind, resulting in overlaps with the start of another projects, the impacts of which can also be evaluated as part of this project. The overall objective is to develop a method that will facilitate the staging of TIP projects by minimizing their impacts and providing the data needed for local jurisdictions to be better prepared to provide improved information, alternative routes and alternative travel modes to the traveling public.

#### **Data and methods**

This study will conist of two main methods: 1) developing an estimate of transportation impacts of selected transportation construction projects that are scheduled over a period of time, and 2) developing an optimization model that will stage these projects over the same time period. DTA models will be used to estimate the impacts of the different combinations of transportation projects using the DTA model previously developed by ATAC. A cost optimization model that will take into account the important transportation output from the different combinations of the DTA output. The optimization model will seek to minimize the transportation cost impacts based on different constraints that will be imposed on the model. The optimization model will be developed using tools such as excel solver and will use input from the MPO and local jurisdictions. This input will include data such as maximum travel cost that the MPO and local jurisdictions want to impose on the network given each scenario. It will take into account a matrix of how the MPO and local jurisdiction prioritize and weight the different transportation output from the DTA model. The optimization model will determine the optimal project staging scenario based on these prioritization.

Data for the major construction projects that will be included in the model will be provided by FM Metro COG in cooperation with state and local partners.

#### **Project Tasks**

UGPTI has outlined the project tasks as follows:

- 1. Project Scoping and Identification of Initial scenarios to be modeled.
- 2. Project and Scenario Development: Each construction project goes through different phases. For example, there could be 100% lane closures at a certain time of the project while at other times, there could be 50% lane closures. This information will probably not be available for all the different phases for each of the projects. UGPTI will collaborate with Metro COG and all jurisdictions to identify the most effective work-zone traffic impacts that should be modeled.
- 3. Impact evaluation matrices: UGPTI will work with Metro COG and all interested jurisdictions to identify the most meaningful measures of effectiveness to be used to evaluate the different scenarios.

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- 4. Alternative Scenario Analysis
   UGPTI will analyze the different scenarios provided at different geographies (full
  network and subarea) as accepted in Task 2 and 3 above. Additional changes to the
  network and sociodata if so desired will be developed during this task. Given the
  scope of the project, it may be necessary to add some local roadways that traffic
  might use when roadways being constructed or reconstructed are closed. A maximum
  of 15 scenarios will be evaluated. The scenarios will include a combination of
- 5. Optimization Model Using the output from #4, an optimization model will be developed that will be used to minimize the overall construction project impacts for all the scenarios included.
- 6. Documentation and Model Delivery
  The output of the scenarios analysis will be added to the DTA model documentation already developed through Addendum #5 (2018-2021 master contract). Preliminary and final results of the analysis will be presented to Metro COG and applicable state and local partners. The model will be delivered to FM Metro COG and consultants upon demand.

#### **Major Milestones and Deadlines**

The major milestones for this project and their deadlines are:

different construction projects for different years.

Milestone	Deadline	
Kick-off	February 2022- March 2022	
Scenario Selection and Completion	March 2022	
Model Scenarios	March -May 2022	
Presentation of Preliminary Results	May-June 2022	
Optimization Model Development	June - July 2022	
Documentation	July-August 2022	
Presentation of Final Results	August-September 2022	
Model Delivery	August-September 2022	
Model Delivery	October-November 2022	

#### **Deliverables**

Deliverables in this project will consist of the following:

• Report, presentations, tutorial and model files.

#### North Dakota MPO Planning Support Program Master Agreement

#### Fargo Moorhead Metro COG Addendum to the Master Agreement

Upon execution by the parties below, this Addendum and any attachments shall become attached to and incorporated into the 'North Dakota MPO Planning Support Program Master Agreement' between 'Fargo Moorhead Metro COG' and North Dakota State University.

- 1. Project Title: DTA Use To Optimize Transportation Project Staging
- 2. Effective Dates: February 18, 2022, through November 30, 2022
- 3. Statement of Work: ATAC will develop a DTA model and an optimization model to stage TIP projects for FM Metro COG for major construction projects in Moorhead.
- 4. Principal Investigator: Diomo Motuba
- 5. Desired Deliverables:
  - a. DTA model output for different construction projects included in different scenarios for future projects in Moorhead. Up to 15 scenarios will be developed.
  - b. Presentations to Metro COG and applicable state and local jurisdictions regarding preliminary and final model results.
  - c. Optimization model output and files —an optimization Model that uses the output from the step 1 to optimize project staging.
  - d. Documentation and Training: Training on using the DTA model and the optimization model plus website and the project report.
- 6. Contract Amount: \$ 9,912

#### **AUTHORIZATION:**

#### Fargo Moorhead Metro COG

Authorized	Signature
Name and Title	Date

**North Dakota State University** 

Authorized	Signature
Name and Title	Date

#### **BUDGET:**

Project Title: # 7 DTA Transportation Improvement Project (TIP) Staging

Cost Item	Amount		
Staff Salaries	\$	3,233	
Benefits	\$	1,326	
Grad Student Salaries	\$	2,250	
Undergrad Student Salaries	\$	-	
Benefits	\$	113	
Operating	\$	-	
Total direct costs	\$	6,922	
NDSU overhead (43.2%)	\$	2,990	
Total project cost	\$	9,912	

#### Agenda Item 2c



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**To:** Metro COG Policy Board From: Cindy Gray, Executive Director

Date: February 11, 2022

Re: Review and Adjustment to Household and Job Data – Scope of Work and

Addendum to ATAC Master Contract

In the fall of 2021, Metro COG entered into a new master contract with the Upper Great Plains Transportation Institute's (UGPTI) Advanced Traffic Analysis Center (ATAC) at North Dakota State University for technical support services. The contract extends from fall of 2021 until fall of 2024.

Our 2022 work program includes a project to be done under that master contract that will involve ATAC in Metro COG's update of the existing household and jobs data. This work will lead into the updating of the travel demand model (TDM). The Principal Investigator on the project will be Diomo Motuba, Ph.D.

The attached scope of work (Attachment 1) and addendum (Attachment 2) have been reviewed by Metro COG and the necessary clarifications or revisions have been made by ATAC.

At their regular February 10, 2022 meeting, the Transportation Technical Committee recommended approval of this addendum to the ATAC Master Contract.

Requested Action: Approve the ATAC contract addendum and scope of work for the Review and Adjustment to Household and Job Data.



### UPPER GREAT PLAINS TRANSPORTATION INSTITUTE ADVANCED TRAFFIC ANALYSIS CENTER

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# FM Metro COG Review and Adjustment to Household and Job Data for the TDM

Scope of Work

January 2022

Prepared for:

Fargo-Moorhead Metropolitan Council of Governments

Prepared by: Advanced Traffic Analysis Center Upper Great Plains Transportation Institute North Dakota State University Fargo, North Dakota This proposal outlines the scope of work for completing an update for the FM Metro COG's household and jobs data for the update to the 2020 Travel Demand Model (TDM). The update will assign jobs and household data to the base year traffic analysis zones (TAZ) that will be used for the TDM. FM Metro COG has obtained both household and Jobs Data from Data Axle. From previous experience, this data typically has errors regarding the spatial placement of household and jobs data. In addition to the Data Axle data, the FM Metro COG will obtain census/ACS population and household data, school enrollment data, and additional data from each of the cities with respect to building permits. The overall objective of this project is to evaluate the obtained data and assign them to the TAZs.

#### **Travel Demand Model TAZ Data**

The data collected will be used in the travel demand model for the FM Metro COG. There are two main sets of data that need to be provided, household and employment data. All data should have the capabilities to be aggregated into the TAZ geographies for the FM Metro COG Travel demand model. The data does not need to be provided in the TAZ geographies structure, however, the data should be easily aggregated into the TAZ geographies. Point GIS data for the different households and employment data are possible formats that will fit this purpose. GIS shapefiles are the preferred data delivery format. Two main data are required - household and employment data as described next.

#### **Household Data**

The household data shows the characteristics of the households in the area aggregated into TAZ geographies. Therefore, any data provided should have the capability to be aggregated into individual TAZ geographies for each data category. The main data that will be required for households are persons in households cross tabbed with vehicle ownership data, persons in households cross tabbed with:

- A. Persons in Households and vehicle ownership cross tabs (HH\_PPX\_VY) (Number of Persons Per Households cross tabbed with the number of vehicles per household for each TAZ).
  - i. Where HH = households,
  - ii. PPX is the persons per household with X representing the number of persons per household. X ranges from 1 to greater than or equal to 5 (all households greater than five are included in the 5).
  - iii. V represents vehicles and Y is the number of vehicles and ranges from 0 to 3 (0<Y≤3)</li>

For example, HH\_PP1\_V0 is the number of households with one person and 0 vehicles. Similarly, HH\_PP5\_V3 is the number of households with 5 persons that own 3vehicles. Table 1 shows the structure of the persons per household/vehicle ownership data that will be used in the travel demand model. For this example, TAZ 1 has 15 households that have one person and zero cars, 7 households that have 1 person and 1 vehicle, and 3 households that have 5 persons and 3 vehicles. The data provided does not have to be in this format, however, FM Metro COG should have the capability to convert the data into this format.

Table 1 Travel Demand Model Household and Vehicle Ownership Cross Tab Example

TAZ#	HH_PP1_V0	HH_PP1_V1	HH_PP2_V0	 HH_PP5_V3
1	15	7	6	 3
2	8	12	2	 4
3	3	5	12	 6

#### B. Persons in Household and income cross tabs for each TAZ (HH\_PPX\_IncW)

This shows the number of persons in different household sizes cross tabbed with income ranges for each TAZ. Household sizes range from 1 to greater than equal to 5. HH\_PPX\_IncW are defined as follows

- i. HH= households,
- ii. PPX is the persons per household with X representing the number of persons per household. X ranges from 1 to greater than or equal to 5 (all households greater than five are included in the 5).
- iii. Inc represents income and W is the income range with four income classes (W ranges from 1-4)
  - 1. Households with income less than \$35,000 (Inc<\$35,000)
  - 2. Households with income greater than or equal to \$35,000 and less than \$50,000 (\$35K≤ Inc <\$50K)
  - 3. Households with income greater than or equal to \$50,000 and less than or equal to \$100,000 ( $$50K \le Inc < $100K$ )
  - Households with income greater than or equal to \$100,000 (\$Inc≥\$100K)

For example, HH\_PP1\_Inc1 is the number of households with one person and an income class 1 i.e. household income less than \$35K. Similarly, HH\_PP5\_Inc3 is the number of households with 5 persons with household income between \$50K and less than \$100K. **Table 2** shows the structure of the persons per household/vehicle ownership data that will be used in the travel demand model. For this example, TAZ 1 has 5 households that have one person and are in income class 1, 6 households that have 1 person and in income class 2, and 15 households that have 5 persons and are in income class 3. The data provided does not have to be in this format, however, FM Metro COG should have the capability to convert the data into this format.

Table 2 Travel Demand Model Household and income classes Cross Tab Example

TAZ#	HH_PP1_Inc1	HH_PP1_Inc2	HH_PP1_Inc3	 HH_PP5_Inc3
1	5	6	12	 15
2	8	5	6	 9
3	7	13	9	 6

#### C. K-12 Age Ranges and College Age Range

FM Metro COG Review and Adjustment to Household and Job Data for the TDM

This data will show the total number of children in K-12 for different age groups including grade, middle, high school age groups, and for college-age students 19-23-year-olds per TAZ. **Table 3** shows an example of how the data will be represented in the travel demand model. For example, TAZ # 1 has 2 kids in grade school, 3 kids in middle school, 6 kids in high school, and 7-college age kids.

Table 3 Travel Demand Model Total Number of kids for each School Grade

	School Grade and Age Range					
TAZ#	5-10 (Grade)	5-10 (Grade) 11-13 (Middle) 14-18 (High) 18-23( College)				
1	2	3	6	7		
2	5	1	5	5		
3	4	2	3	2		

#### **Employment data**

The employment data should show the number of people employed grouped in the 2-digit NAICS categories listed below for each TAZ or the FM Metro COG should have the capability to group the data into the TAZs using the 2-digit NAICs code.

- i. Manufacturing (NAICS 31-33)
- ii. Construction and resources (NAICS 21, 23)
- iii. Retail (NAICS 44-45)
- iv. Service (NAICS 52,53,55,56,56,51,,62,71,81,99)
- v. Agriculture (NAICS 11)
- vi. Wholesale Trade, Trans Utilities (NAICS:22,48-49,42)
- vii. Education (NAICS 61)

#### **Update Plan**

#### **Project Management**

The FM COG oversees all activities undertaken by ATAC for this project in accordance with the approved contract. FM Metro COG will coordinate with ATAC to set up initial strategy meetings as to how to approach the project, and will schedule and attend all meetings with local jurisdictions to discuss growth areas. Once Metro COG begins the assignment of jobs and households to TAZs and begins the process of assigning persons per household, vehicles per household, and incomes levels to both existing and future data, we will coordinate with ATAC's project manager to ensure we are in agreement regarding the methodology and data being used.

#### **Tasks**

It is anticipated that the majority of all meetings will be held virtually. Although ATAC has video conferencing capabilities via Microsoft Teams and Zoom, the appropriate meeting platform will be chosen in consultation with the COG.

- 1. TAZ spatial/geographic review
  - a. Review the current 2015 TAZ structure and make changes to the TAZs based on input from different jurisdictions
- 2. Household Data Allocation
  - a. Assign Data Axle Household to TAZs geographically
  - b. Tabulate household data for each TAZ by census tract
  - c. Compare to previous data and document any major differences
  - d. Compare tabulated Data Axle data to census data
  - e. For census tracts with differences, use local data to review and adjust TAZ data
  - f. Develop a procedure to adjust data and adjust TAZ data
- 3. Jobs Data Allocation
  - a. Assign Data Axle Socioeconomic data to TAZ data
  - b. Develop methods to evaluate the accuracy of Data Axle for TAZs at an aggregate level (census tract) and at the TAZ level
  - c. Assign final jobs data to TAZs

#### **Deliverables**

- 1. Updated TAZ data to reflect 2021 conditions
- 2. Report detailing the steps taken to assign household and TAZs

#### **Duration**

Metro COG's goal with this project is to update TAZ geographies and existing household and job data within TAZs by May 31, 2022 and future job and household data within TAZs by September 30, 2022. The project will begin on March 1, 2022 and end in September or October, 2022.

**North Dakota State University** 

#### North Dakota MPO Planning Support Program Master Agreement

#### Fargo Moorhead Metro COG Addendum to the Master Agreement

Upon execution by the parties below, this Addendum and any attachments shall become attached to and incorporated into the 'North Dakota MPO Planning Support Program Master Agreement' between 'Fargo Moorhead Metro COG' and North Dakota State University.

- 1. Project Title: FM Metro COG Review and Adjustment to Household and Job Data for the TDM
- 2. Effective Dates: March 1, 2022 through October 31, 2022
- 3. Statement of Work: ATAC will work with Metro COG to update and assign the Base 2021 TAZ data.
- 4. Principal Investigator: Diomo Motuba
- 5. Desired Deliverables:
  - 1. Base 2021 TAZ data
  - 2. Report: Report detailing the methods used for assigning the base 2021 data to TAZs.
- 6. Contract Amount: \$7,189

**Fargo Moorhead Metro COG** 

#### **AUTHORIZATION:**

Authorized Signature Authorized Signature

Name and Title Date Authorized Signature

Authorized Signature

Authorized Signature

Name and Title Date

**BUDGET:** 

#### Project Title: #8 FM Metro COG Review and Adjustment to Household and Job Data for the TDM

Cost Item		Amount
Staff Salaries	\$	2,649
Benefits	\$	1,086
Grad Student Salaries		1,224
Undergrad Student Salaries	\$	-
Benefits		61
Operating	\$	-
Total direct costs	\$	5,020
NDSU overhead (43.2%)		2,169
Total project cost	\$	7,189

#### Agenda Item 2d



Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.532.5100 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

**To:** Metro COG Policy Board From: Cindy Gray, Executive Director

Date: February 11, 2022

Re: Moorhead Intersection Data Collection – Scope of Work and Addendum to

**ATAC Master Contract** 

In the fall of 2021, Metro COG entered into a new master contract with the Upper Great Plains Transportation Institute's (UGPTI) Advanced Traffic Analysis Center (ATAC) at North Dakota State University for technical support services. The contract extends from fall of 2021 until fall of 2024.

The City of Moorhead began working with ATAC to complete an intersection data collection and Synchro model update project in 2020, but much of the work was delayed until 2021 due to the pandemic's effects on traffic volumes during 2020. The first phase of the work was completed in 2021. The City now wishes to continue the work that was started, and the continuation of the project is in Metro COG's 2022 work program. Since the proposed addendum includes 2022, 2023 and 2024, Metro COG will need to budget for this project in both years of the next UPWP. The Principal Investigator on the project will be Kshitij Sharma.

The attached scope of work (Attachment 1) and addendum (Attachment 2) have been reviewed by Metro COG and the necessary clarifications or revisions have been made by ATAC.

At their regular February 10, 2022 meeting, the Transportation Technical Committee recommended approval of this addendum to the ATAC Master Contract.

Requested Action: Approve the ATAC contract addendum and scope of work for the Moorhead Intersection Data Collection project.

To: Cindy Gray, FM Metro COG

From: Kshitij Sharma, UGPTI/ATAC

Re: Traffic Data Collection & Model Update for City of Moorhead.

Date: November 9, 2021

#### **Background/Purpose**

With support from the Fargo Moorhead Metropolitan Council of Governments (Metro COG), Upper Great Plains Transportation Institute's Advanced Traffic Analysis Center (ATAC) recently updated the existing conditions Synchro model for City of Moorhead. The purpose of this project is to assist the City in their planned yearly traffic data collection as well as to initiate the 3-year traffic signal retiming/ optimization, progression design, and Synchro traffic model updates. This effort will inform the City's planning efforts and as a result provide the traveling public with streamlined operations and increased safety. Over the three years of its duration, this project will consider approximately one third of the City's network per year.

#### **Project Tasks**

ATAC has outlined the project tasks as follows:

- Field Data Collection (City)
   The associated City staff will collect field data such as geometrics, lane assignments, storage-bay lengths, detector lengths and locations etc. at up to two intersections total
- Video Data Recording (City and FM Metro COG)
   The associated City and Metro COG staff will record traffic solely for turning movement count purposes for two hours each during the AM-, Midday-, and PM-peak periods. This will be done for approximately 16 intersections per year.
- 3. TMC Data Collection (ATAC)
  ATAC staff will count traffic from the videos recorded by the City and FM
  Metro COG. The data will be collected in per lane format instead of the
  conventional per lane-group format, which will help in the simulation model
  calibration. This data is to be provided to the City of Moorhead in Petra Pro
  format. This will be done for approximately 16 intersections per year.
- 4. Synchro Model Update (ATAC)
  ATAC staff will enter the data collected from tasks 1 through 3 into the base
  Synchro traffic model provided by the City. This will be done for
  approximately 16 intersections per year.

- Signal Timing Update (City & ATAC)
   The associated City staff, with assistance from UGPTI, will update the Signal Timing in the updated Synchro model. This will be done for approximately 16 intersections per year.
- 6. Synchro Model Optimization (ATAC & City)
  ATAC staff, with assistance from City will then run the up-to-date SimTraffic model for optimization purposes ensuring that it conforms to local existing conditions. This will be done for approximately 16 intersections per year.

#### **Major Milestones and Deadlines**

The major milestones for this project and their deadlines are:

Milestone	Deadline
Kickoff	February 18, 2022
TMC video recording – 1st third	May 31, 2022
Counting + Modeling + Implementation – 1st third	September 30, 2022
TMC video recording – 2 <sup>nd</sup> third	May 31, 2023
Counting + Modeling + Implementation – 2 <sup>nd</sup> third	September 30, 2023
TMC video recording – 3 <sup>rd</sup> third	May 31, 2024
Counting + Modeling + Implementation – 1st third	September 30, 2024

#### **Resources Required**

ATAC's requirements are listed below:

- 1. City and COG staff to provide recorded turning movement count videos
- 2. City staff to coordinate signal timing update
- 3. City staff to coordinate synchro model optimization
- 4. City staff to update traffic signal controller programming based on optimized models

#### **Deliverables**

Deliverables in this project will consist of the following:

Optimized synchro models for 1/3<sup>rd</sup> of signalized intersections by September 30<sup>th</sup> every year during the 2022-2024 timeframe

#### North Dakota MPO Planning Support Program Master Agreement

#### Fargo Moorhead Metro COG Addendum to the Master Agreement

Upon execution by the parties below, this Addendum and any attachments shall become attached to and incorporated into the 'North Dakota MPO Planning Support Program Master Agreement' between 'Fargo Moorhead Metro COG' and North Dakota State University.

- 1. Project Title: Turning Movement Counts and Traffic Signal Timing Optimization Support
- 2. Effective Dates: February 18, 2022 through September 30, 2024
- 3. Statement of Work: ATAC will assist on a yearly basis in processing turning movement counts and traffic signal timing optimization for 1/3<sup>rd</sup> of signalized intersections within City of Moorhead.
- 4. *Principal Investigator*: Kshitij Sharma
- 5. Desired Deliverables:
  - 1. Updated synchro models

    City staff will reprogram the traffic signal controllers accordingly
- 6. Contract Amount: \$ 37,111 (\$12,370.33 annually for 2022, 2023, and 2024)

#### **AUTHORIZATION:**

#### Fargo Moorhead Metro COG

#### **North Dakota State University**

Authorized	Signature	Authorized	Signature
Name and Title	Date	Name and Title	Date
BUDGET:	Date	Name and Title	Da

### Project Title: Turning Movement Counts and Traffic Signal Timing Optimization Support

Cost Item	Amount	
Staff Salaries	\$	9,050
Benefits	\$	3,711
Grad Student Salaries	\$	-
Undergrad Student Salaries	\$	12,528
Benefits	\$	626
Operating	\$	-
Total direct costs	\$	25,915
NDSU overhead (43.2%)	\$	11,195
Total project cost	\$	37,111

#### Agenda Item 2e



Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.532.5100 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

**To:** Metro COG Policy Board **From:** Cindy Gray, Executive Director

Date: February 11, 2022

Re: Regional ITS Architecture Update – Scope of Work and Addendum to ATAC

**Master Contract** 

In the fall of 2021, Metro COG entered into a new master contract with the Upper Great Plains Transportation Institute's (UGPTI) Advanced Traffic Analysis Center (ATAC) at North Dakota State University for technical support services. The contract extends from fall of 2021 until fall of 2024.

The Regional Architecture (RA) for Intelligent Transportation Systems (ITS) was last updated in 2014. An update was originally scheduled in Metro COG's 2021 work program, then moved to 2022. Each jurisdiction will be involved in the update of the RA as part of the Study Review Committee and other local departments will be included as stakeholders. The Principal Investigator on the project will be Sharijad Hasan. Metro COG's project manager will be Dan Farnsworth.

The attached scope of work (Attachment 1) and addendum (Attachment 2) have been reviewed by Metro COG and the necessary clarifications or revisions have been made by ATAC.

At their regular February 10, 2022 meeting, the Transportation Technical Committee recommended approval of this addendum to the ATAC Master Contract.

Requested Action: Approve the ATAC contract addendum and scope of work for the Regional Architecture Update.



### UPPER GREAT PLAINS TRANSPORTATION INSTITUTE ADVANCED TRAFFIC ANALYSIS CENTER

Dept 2880 / PO Box 6050 / Fargo, ND 58108-6050 Tel 701-231-8058 www.ugpti.org – www.atacenter.org

# Fargo-Moorhead Regional ITS Architecture Update

Scope of Work

January 2022

Prepared for:

Fargo-Moorhead Metropolitan Council of Governments

Prepared by: Advanced Traffic Analysis Center Upper Great Plains Transportation Institute North Dakota State University Fargo, North Dakota This proposal outlines the scope of work for completing an update of the Fargo-Moorhead Regional ITS Architecture (F-M RA) following FHWA requirements. The RA provides a comprehensive framework that can be used to plan future ITS, define system requirements, coordinate agency roles, and integrate functions across jurisdictional lines. The original F-M RA was completed in 2005 by the Advanced Traffic Analysis Center (ATAC) under the sponsorship of the Fargo-Moorhead Metropolitan Council of Governments (F-M Metro COG) and has been updated periodically since.

#### **Regional Architecture**

The Regional Architecture (RA) provides a roadmap for integrating Intelligent Transportation Systems (ITS) in a region to ensure desired functions are performed while maximizing regional benefits. The objective of the RA is aimed at achieving higher benefits compared to agency or jurisdiction-specific systems working independently. In addition, the RA is function-oriented and not technology-specific, which allows it to remain valid over time as technology may change.

The RA typically has the following main components:

- 1. A description of the region
- 2. Identification of participating agencies and other stakeholders
- 3. An operational concept that identifies the roles and responsibilities of participating agencies and stakeholders in the operation and implementation of the systems included in the regional ITS architecture
- 4. Any agreements (existing or new) required for operations including, at a minimum, those affecting ITS project interoperability, utilization of ITS related standards, and the operation of the projects identified in the regional ITS architecture
- 5. System functional requirements
- 6. Interface requirements and information exchanges with planned and existing systems and subsystems
- 7. Identification of ITS standards supporting regional and national interoperability
- 8. The sequence of projects required for implementation

The geographic boundaries of the F-M Metro COG fall within North Dakota and Minnesota, and each state maintains a separate statewide ITS architecture. Such unique positioning requires special attention to maintain consistency and avoid conflicts between the regional and statewide architectures. In North Dakota, the three MPO regional architectures and NDDOT statewide architecture are developed and supported by ATAC. The statewide architecture scope focuses on state-level services, while the MPO architectures focus on local and urban services resulting in limited overlap and seamless integration. In Minnesota, one architecture is maintained by MnDOT that covers the entire scope of services, including at the state and local levels. Due to the large number of agencies involved, MnDOT utilizes generic descriptions to cover multiple agencies (e.g., Local Transit Management Centers is an element that represents all Minnesota transit agencies outside of the Twin Cities metro area). In contrast, in the F-M regional architecture, the elements and services are customized (e.g., Metro Area Transit (MATBUS) is identified as the transit agency in the region, and transit service packages reflect MATBUS's operations and plans). The Principal Investigator reviews Minnesota's statewide architecture to ensure consistency with the F-M regional architecture allowing the F-M Metro COG to recognize both architectures while avoiding conflicts.

F-M RA Update: Scope of Work

#### Regional Architecture Update

Similar to other transportation plans, the RA must be updated to reflect relevant transportation changes in the region. Further, the update is mandated by the FHWA under the ITS Architecture Conformity Rule. The update addresses changes in regional needs, stakeholders, the scope of services, deployment of ITS projects in the region, and any revision in the national ITS architecture.

#### **Update Plan**

The success of updating the RA depends on the effective participation of key transportation stakeholders. Although a wide range of stakeholders will be involved in the RA, their involvement varies depending on the degree to which they own/operate/use transportation system components. This section describes the various parties involved in the project and their respective roles.

#### **Project Management**

The FM Metro COG oversees all activities undertaken by ATAC for this project in accordance with the approved contract. ATAC will coordinate project activities with the FM Metro COG, especially stakeholder meetings and any public input required for completing the update. FM Metro COG staff will chair all RA stakeholder meetings unless they delegate that task to ATAC.

#### Project Advisory Group

The role of this group is to guide the overall project, facilitate project activities, and approve project deliverables. In addition, the group is expected to have a comprehensive knowledge of the area's transportation system and maintain key contacts with relevant stakeholders.

#### Candidate-members include:

- 1. F-M Metro COG
- 2. City of Fargo Traffic Engineer
- 3. City of Moorhead Traffic Engineer
- 4. City of West Fargo Traffic Engineer
- NDDOT Traffic Engineering Staff Member(s)
- 6. MnDOT Traffic Engineering Staff Member(s)
- 7. FHWA-ND Division
- 8. FHWA-MN Division

#### Technical Stakeholders

The technical stakeholders provide ATAC with technical information on existing and planned systems and input the architecture update. The stakeholder group will consist of agencies that own, operate, or maintain existing or planned systems and can potentially include:

- 1. FM Metro COG
- 2. Fargo, Moorhead, and West Fargo
  - a. Engineering
  - b. Public works
  - c. MATBUS (Transit)
  - d. Emergency management
  - e. IT
- 3. Cass and Clay County
  - a. Engineering

- b. Public works
- c. Emergency management
- 4. FHWA ND Division
- 5. FHWA MN Division
- 6. NDDOT Fargo District
- 7. MnDOT District 4
- 8. NDDOT Central Office
- 9. North Dakota Highway Patrol (NDHP)
- 10. Minnesota State Patrol (MSP)

#### **Tasks**

It is anticipated that the majority of all meetings will be held virtually. Although ATAC has video conferencing capabilities via Microsoft Teams and Zoom, the appropriate meeting platform will be chosen in consultation with Metro COG.

- 1. Hold project kickoff meeting (by February/ March 2022)
  - a. Present RA update process
  - b. Identify key regional contacts
  - c. Finalize ITS stakeholders and sort them into small groups based on technical expertise.
- 2. Hold stakeholder small group meetings (by May 2022)
  - a. Outline steps for RA update
  - b. Identify roles and responsibilities
  - c. Explain the data collection process
    - i. Inventory
    - ii. Planned systems/activities
    - iii. Operational Requirements
  - d. Meet each stakeholder small group individually to gather updated data; There will be at least four different meetings, and each session will last for a maximum of 90 minutes
- 3. Update system inventory (by August 2022)
  - a. Identify changes to systems deployed since the previous RA update by reviewing with the ITS Deployment Strategy document
  - b. Identify systems planned for deployment
  - c. Identify potential agreements
  - d. Summarize data and present to project advisory group for discussions (meeting duration approximately 60 minutes)
    - i. Devices and systems
    - ii. Communication networks and systems
    - iii. Other support systems
- 4. Review service packages and functional requirements (by September 2022)
  - a. Update ITS service packages
  - b. Incorporate appropriate service packages from the National ITS Reference Architecture (ARC-IT 9.0)
  - c. Identify potential new elements in the RA
  - d. Map service packages to MPO planning goals and objectives

- e. Summarize the changes and present to stakeholders and project advisory group for verification (meeting duration approximately 60 minutes)
- 5. Implement RA updates (by October 2022)
  - a. Enter all pertinent information into Regional Architecture Development for Intelligent Transportation (RAD-IT), previously Turbo, software
  - b. Create RA update report
- 6. Convene Transportation Technical Committee (TTC) and Policy Board (in November 2022)
  - a. Submit the draft document for review
  - b. Present updated RA elements
- 7. Prepare RA update document (in December 2022)
  - a. Finalize document
  - b. Create RAD-IT website
  - c. Provide guidance to Metro COG regarding the final submittal of the document to the necessary agencies

#### **Deliverables**

- 1. Updated RAD-IT database
- 2. RA update report
- 3. RAD-IT website

#### **Duration**

The project will begin on February 18, 2022, and end on December 31, 2022.

## North Dakota MPO Planning Support Program Master Agreement Fargo Moorhead Metro COG Addendum to the Master Agreement

Upon execution by the parties below, this Addendum and any attachments shall become attached to and incorporated into the 'North Dakota MPO Planning Support Program Master Agreement' between 'Fargo Moorhead Metro COG' and North Dakota State University.

- 1. Project Title: Fargo-Moorhead Regional ITS Architecture Update
- 2. Effective Dates: February 18, 2022, through December 31, 2022
- 3. Statement of Work: ATAC will update the Fargo-Moorhead Regional ITS Architecture following FHWA requirements.
- 4. *Principal Investigator*: Sharijad Hasan
- 5. Desired Deliverables:
  - 1. Updated RAD-IT database
  - 2. Regional Architecture (RA) update report
  - 3. RAD-IT website
- 6. Contract Amount: \$ 27,970

AUTHORIZATION: Fargo Moorhead Metro COG		North Dakota State University		
Authorized	Signature	Authorized	Signature	
Name and Title BUDGET:	Date	Name and Title	Date	

#### ND MPO Planning Support Program 2021-2024

Addendum: Fargo-Moorhead Regional ITS Architecture Update

Cost Item	Amount	
Staff Salaries	\$	13,853
Benefits	\$	5,680
Grad Student Salaries	\$	
Undergrad Student Salaries	\$	
Benefits	\$	
Operating	\$	
Total direct costs	\$	19,532
NDSU overhead (43.2%)	\$	8,438
Total project cost	\$	27,970

#### Agenda Item 2f



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**To:** Metro COG Policy Board **From:** Cindy Gray, Executive Director

Date: February 11, 2022

Re: Travel Demand Model Update – Scope of Work and Addendum to ATAC

**Master Contract** 

In the fall of 2021, Metro COG entered into a new master contract with the Upper Great Plains Transportation Institute's (UGPTI) Advanced Traffic Analysis Center (ATAC) at North Dakota State University for technical support services. The contract extends from fall of 2021 until fall of 2024.

Metro COG's travel demand model (TDM) needs to be updated in preparation for the next Metropolitan Transportation Plan update. An update was originally scheduled to begin in Metro COG's 2021 work program, then moved to 2022-2023. Each jurisdiction will be involved in the update of the model, as Metro COG and ATAC will need to meet with you to update roadway networks and geometrics, among other things. The Principal Investigator on the project will be Diomo Motuba, Ph.D.

The attached scope of work (Attachment 1) and addendum (Attachment 2) have been reviewed by Metro COG and the necessary clarifications or revisions have been made by ATAC.

At their regular February 10, 2022 meeting, the Transportation Technical Committee recommended approval of this addendum to the ATAC Master Contract.

Requested Action: Approve the ATAC contract addendum and scope of work for the Travel Demand Model Update.

## UPPER GREAT PLAINS TRANSPORTATION INSTITUTE ADVANCED TRAFFIC ANALYSIS CENTER

To: Cindy Gray, FM Metro COG

From: Diomo MOtuba, UGPTI/ATAC

## Re: FM Metro COG 2021 Base Year Travel Demand Model Update- Scope of Work

Date: February 1, 2022

Major Tasks	Subtasks	MPO Role	ATAC Role	Deliverables	
	1.1.Update GIS TAZ shapefile to reflect 2021 base year	1.1.1. Review current TAZ geographies and provide any potential input changes to ATAC	1.1.1. Develop and provide a methodology for updating TAZs to MPO	Draft 2021 TAZ	
		1.1.2. Create new and update TAZs in ArcGIS	1.1.2.Collaborate with Metro COG on boundary changes and perform QC/QA	shapefile	
		1.1.3. QC/QA new TAZs 1.2.1 Provide Aerial Photos	1.1.3. QC/QA new TAZs 1.2.1 Add new roads/links to		
		1.2.1 Provide Aeriai Priotos	network		
		1.2.2 Provide Network Updates made between 2021 and 2021	1.2.2 Add new TAZ centroids and centroid connectors		
		1.2.3 Provide other changes to network e.g. functional classifications	1.2.3 Update nomenclature for assign groups		
1. Develop 2021 Base Year Network and TAZ		1.2.4 Provide input on any changes to network speeds	1.2.4 Review and update network speeds in GIS network		
	1.2.Develop 2021 Network to include Transit and highway	1.2.5 Participate in meetings with Jurisdictions on Network geometry updates	1.2.5 Review and update network geometry/Meet with Jurisdictions		
	Network	1.2.6. Provide Transit Network Files to ATAC	Create Transit Network and add to Highway Network		
		1.2.7 Provide 2021 traffic count file with Peak hour additions	1.2.7 Add 2021 Traffic counts to network including Truck Counts		
		1.2.8 QC/QA Network - present to jurisdictions for update	1.2.8 QC/QA network - Provide Base 2021 Final Network, Both as ArcGIS files and online for easy viewing and reviewing by Jurisdictions		
		2.1.1 Describe initial automatical	2.1.1.QC/QA draft	Final 2021	
2. Socio-Economic Data/Finalize TAZ and Network Shapefiles	2.1. TAZ with sociodata	2.1.1. Provide initial categorized socioeconomic data, jobs, households, school data from data axle.	socioeconomic data, work with Metro COG to check, clean, and update Data Axle files to reflect true groundconditions	Socioeconomic Data and TAZ shapefile with online map	
	2.2.Review and update final network	2.2.1 Review final TAZ file with socioeconomic data included	2.2.1. Provide final TAZ file with socioeconomic updates online	Final 2021 Base Year GIS Network Shapefile and online map	
		3.1.1 Review trip generation rates	3.1.1 Develop passenger trip production and attraction rates to incorporate the effects of COVID 19.		
		3.1.2 Review Trip rates for Transit trips	3.1.2 Develop trip generation rates for transit trips for all trip purposes	Passenger trin	
	3.1. Passenger Trip Generation	3.1.3 Review trip generations	3.1.3 External trip generation models	Passenger trip generation table by trip purpose	
		3.1.4 Review trip generations	3.1.4 Produce balanced trip generations for all trip		
		3.1.5 Review final passenger trip	purposes for each peak 3.1.5 QC/QA Validate/test trip		
		generation output	generation module, sensitivity		
3. Trip Generation			testing and satisfy validation performance measures		

Major Tasks	Subtasks	MPO Role	ATAC Role	Deliverables
		3.2.1 Review FAF data	3.2.1 Obtain Freight Analysis Data for ND/MN	
		3.2.2 Review disaggregated FAF generations	3.2.2 Disaggregate statewide FAF data to MPO level for each industrial group	
	Generation	3.2.3 Review TAZ freight generations	3.2.3 Disaggregate and develop FAF data for each industrial group to TAZ level data	Freight trip generation table by tons for each TAZ
		3.2.4 Review final freight generation output	3.2.4 QC/QA freight trip generations for each TAZ/sensitivity analysis and satisfying validation standards	
4. Modal Split	4.1. Passenger and Transit Trips	4.1.1 Review Vehicle occupancy ratios, work with ATAC to obtain ACS Data	4.1.1 Apply Vehicle occupancy ratios to trip generations and develop modal passenger and transit trips	Passenger trip generation table by trip purpose
	Freight Modal Split Model	4.2.1 Provide input and review process	4.2.1 Disaggregate freight tonnage into different modes based on industry group	Freight trip generation table by Number of trucks for each TAZ

## Travel Demand Modeling Support Program Fargo Moorhead Metro COG Addendum to Master Agreement

Upon execution by the parties below, this Addendum and any attachments shall become part of and incorporated into the *Travel Demand Modeling Support Program Master Agreement* between the *Fargo Moorhead Metro COG and North Dakota State University*.

*Project Title*: Travel Demand Model Update for the Fargo Moorhead Metro COG for the 2021 Base Year

Effective Dates February 18th, 2022 – March 30th, 2023

Statement of Work: Develop and calibrate the Fargo Moorhead Metro COG Travel Demand Model to 2021 Base Year Conditions.

Tasks:

- 1. Data collection
  - a. Roadway Network and Transportation Analysis Zone Data Update
    - i. FM METRO COG will work with ATAC to update the base 2021TAZ and network data (GIS). This task will start with the 2015 base year network and be updated to reflect 2021 conditions.
    - ii. Transit Network Data ATAC will develop and incorporate transit network data into the 2021 base year model to reflect the 2021 base year data. COVID 19 impacts, which could consist of lower traffic volumes during 2021, should be taken into account especially for future year projections. Therefore, data collected before 2020 will also be collected, reviewed, documented and compared with 2020 and 2021 data so that future year models are not based on a model calibrated to abnormally low traffic volumes.
    - iii. Socioeconomic Data Updates: FM Metro COG will provide Data Axle socioeconomic data to ATAC in addition to any other local data that is relevant to updating socio-economic data. This data will include
      - 1. Household data
      - 2. Jobs Data by industrial group
      - 3. School enrollment data
      - 4. College enrollment data (all colleges in the metropolitan area)
      - 5. Special generators data (airport enplanements, mall size, Wal-Mart size, hospital data (number of beds/number of employees), Amazon distribution center data, and information about other atypical types of trip generators within the metro area)
      - 6. ATAC and Metro COG will work to assign this data to each TAZ.
    - iv. Traffic Counts FM METRO COG will provide 2021 highway traffic

count data divided into peak periods.

- 1. ATAC will assign this data to the transportation network.
- 2. ATAC will work with Metro COG to obtain transit system data including headway, average loadings. COVID 19 impacts will be incorporated into this data.
- v. Node Delays ATAC will develop a methodology to estimate node delays for different functional classes and for each area type using online tools and Streetlight data.
- vi. OD Data for Model Calibration- The FM METRO COG working with ATAC will obtain Origin Destination data that will be used to calibrate and validate the model
- b. Deliverables
  - i. 2021 base year network in GIS or Online Maps
  - ii. 2021 TAZ and SE data
- 2. Trip Generation Development
  - a. Develop new passenger trip generation tables
  - b. Develop freight generation tables
  - c. Deliverables
    - i. Passenger trip generation tables
    - ii. Includes trips by modes
    - iii. Freight trip generation tables
- 3. Trip Distribution
  - a. FM METRO COG will provide ATAC access to Streetlight data for calibrating and validating trip distribution
  - b. Develop trip distribution module for passengers
  - c. Develop trip distribution module for freight
  - d. Deliverables
    - i. Trip Distribution Matrix
- 4. Modal Split: Split trips distributed for different modes including non-single vehicle modes
  - i. Vehicle trips
  - ii. Transit
  - iii. Bike/Peds
  - iv. Work from Home
  - b. Deliverables
    - i. Trip tables for different modes
- 5. Trip Assignment/Model Calibration
  - a. Develop trip assignment model including parameters for calibrating and validation of the model
  - b. Calibrate model to 2020 base year conditions for both passenger, transit, and freight models
  - c. Validate model to 2021 base year conditions for freight, transit, and passenger

#### modes

- i. Validate screen line volumes
- ii. Validate VMT
- iii. Validate Traffic volumes
- iv. Validate Trip length distributions
- v. Validate transit trips
- d. Deliverables
  - i. Calibrated and validated multi-modal model
- 6. Documentation and Meetings
  - a. Deliverables
    - i. Technical Memorandum
    - ii. Model Output Online
    - iii. Model files as needed by consultants
    - iv. Attend meetings present and discuss model output as needed

Principal Investigator: Diomo Motuba

*Project Cost*: **\$59,169**.

**AUTHORIZATION:** 

Fargo-Moorhead Metropolitan Council of Goverments	North Dakota State University
Authorized Signature	Authorized Signature
Name and Title	Name and Title
Date	 Date

Project Title: Travel Demand Model Update for FM Metro COG 2021 Base Year Model

Cost Item	Amount	
Staff Salaries	\$ 22,200	
Benefits	\$ 9,102	
Grad Student Salaries	\$ 9,540	
Undergrad Student Salaries	\$ -	
Benefits	\$ 477	
Operating	\$ -	
Total direct costs	\$ 41,319	
NDSU overhead (43.2%)	\$ 17,850	
Total project cost	\$ 59,169	

### Agenda Item 3b



Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.232.3242 | f: 701.232.5043 e: metrocog@fmmetrocog.org

**To:** Policy Board

From: Luke Champa, Associate Transportation Planner

**Date:** 02/10/2022

Re: 2022-2025 Transportation Improvement Program (TIP) Amendment #1

The Fargo-Moorhead Metropolitan Council of Governments (Metro COG) will hold a virtual public hearing via Zoom Video Communications on Thursday, February 17, 2022 at 4:00 p.m. to consider public comments regarding a proposed amendment to the 2022-2025 Transportation Improvement Program (TIP) for the FM Metropolitan Area. The proposed amendment to the 2022-2025 TIP reflects updated federally funded projects within the Metropolitan Planning Area (MPA).

A public notice was published in the Forum of Fargo-Moorhead on Wednesday, February 2, 2022, advertising the public hearing, how to request more information, and detailed public comment information such as where to send written comments regarding the proposed amendment. The public notice advertised that public comments will be accepted until 12:00 p.m. (noon) on Thursday, February 17, 2022. As of the writing of this memo, no written comments have been received.

The proposed amendment to the 2022-2025 TIP is as follows:

- 1. **Removal of Project 5200010:** City of Moorhead reconstruction project on 34<sup>th</sup> St S from 4<sup>th</sup> Ave S to 24<sup>th</sup> Ave S (2023). Project has been removed.
- 2. **Modification of Project 3210019:** West Fargo bike & pedestrian new multi-use path project on Drain 45 from 7<sup>th</sup> Ave E to Main Ave (2022). The total project cost increased 35% from \$442,500 to \$598,300 of which the Federal Transportation Alternatives (TA) funds remained \$290,000 and local funds increased 102% from \$152,500 to \$308,300.
- 3. Addition of Project 9221001: NDDOT chip seal rehabilitation project on ND 18 from ND 10 to Cass/Traill County line (2022). The total project cost is \$794,400 of which \$635,200 (80%) is Federal Non National Highway System State Rural Project (Non-NHS-S) funds and \$158,800 is state funds.
- 4. **Addition of Project 9221002:** NDDOT wrong way detection system (Intelligent Transportation Systems) safety project on I-29 at Exit 69 (2022). The total project cost is \$92,000 of which \$82,800 (90%) is Federal Highway Safety Improvement Program (HSIP) funds and \$9,200 is state funds.
- 5. **Addition of Project 9221003:** NDDOT upgrade automated traffic recorder (Intelligent Transportation Systems) rehabilitation project on I-94 at RP 352.33 (2022). The total project cost is \$105,000 of which \$84,000 (80%) is Federal Non National Highway System State Rural Project (Non-NHS-S) funds and \$21,000 is state funds.

- 6. Modification of Project 9210010: NDDOT curb ramp rehabilitation project on ND 18 from 7<sup>th</sup> St S to 3<sup>rd</sup> St N in Casselton (2022). The total project cost increased 10% from \$334,765 to \$369,000 of which the Federal Non National Highway System State Rural Project (Non-NHS-S) funds increased 10% from \$267,812 to \$295,000 and state funds increased 10% from \$66,953 to \$73,800.
- 7. **Modification of Project 9162665:** NDDOT rehabilitation project on I-94 E from W Wheatland to E of Casselton (2022). The total project cost decreased 46% from \$1,283,344 to \$689,000 of which the Federal Interstate Maintenance (IM) funds decreased 46% from \$1,155,010 to \$620,100 and state funds decreased 40% from \$114,534 to \$68,900.
- 8. **Modification of Project 9192639:** NDDOT rehabilitation project on I-94 W from Wheatland E to E of Casselton (2022). The total project cost decreased 46% from \$1,283,344 to \$689,000 of which the Federal Interstate Maintenance (IM) funds decreased 46% from \$1,155,010 to \$620,100 and state funds decreased 40% from \$114,534 to \$68,900.
- 9. **Modification of Project 9200012:** NDDOT high tension cable median guardrail safety project on I-94 from W of Main Ave to 42<sup>nd</sup> St grade separation (2022). The total project cost decreased 63% from \$2,036,000 to \$748,000 of which the Federal Highway Safety Improvement Program (HSIP) funds decreased 63% from \$1,832,000 to \$673,200 and state funds decreased 63% from \$204,000 to \$74,800.
- 10. **Modification of Project 9210006:** NDDOT high tension cable median guardrail safety project on I-94 from W Lynchburg interchange to E Kindred interchange (2022). The total project cost increased 22% from \$3,918,300 to \$4,797,200 of which the Federal Highway Safety Improvement Program (HSIP) funds increased 22% from \$3,526,470 to \$4,317,480 and state funds increased 22% from \$391,830 to \$479,720.
- 11. **Addition of Project 9221007:** NDDOT high tension cable median guardrail project on I-94 from W of Ayr interchange to W of Lynchburg interchange (2022). The total project cost is \$4,797,200 of which \$4,317,480 (90%) is Federal Highway Safety Improvement Program (HSIP) funds and \$479,720 is state funds. The project is associated with project 9210006 and the cost estimate is reflective of both 9210006 and 9221007.
- 12. **Addition of Project 9221004:** NDDOT LED lighting update rehabilitation project at various locations including 52<sup>nd</sup> Ave S, University Dr, Main Ave, 12<sup>th</sup> Ave N, and 19<sup>th</sup> Ave N (2023). The total project cost is \$1,000,000 of which \$800,000 (80%) is Federal Non National Highway System State Rural Project (Non-NHS-S) funds and \$200,000 (20%) is state funds.
- 13. **Modification of Project 9191007:** NDDOT lift station and storm sewer rehabilitation project on I-94 E from 25<sup>th</sup> St interchange to the Red River (2024). The total project cost decreased 20% from \$2,600,000 to \$2,073,000 of which the Federal Interstate Maintenance (IM) funds decreased 20% from \$2,340,000 to \$1,865,700 and state funds decreased 20% from \$260,000 to \$207,300.

- 14. **Addition of Project 9221006:** NDDOT slide repair rehabilitation project Main Ave/US 10 near the Sheyenne River (2024). The total project cost is \$5,001,000 of which \$4,047,000 (80%) is Federal National Highway System Urban (NHS-U) funds, \$454,000 (9%) is state funds, and \$500,000 (11%) is local funds.
- 15. **Modification of Project 9220025:** NDDOT structural deck overlay rehabilitation project on I-94 E at the Red River bridge structure (2025) project is being modified to include I-94 W so both projects are part of one TIP project. The total project cost increased 100% from \$1,601,806 to \$3,204,000 of which the Federal Interstate Maintenance (IM) funds increased 100% from \$1,441,625 to \$2,883,600 and state funds increased 100% from \$160,181 to \$320,400.
- 16. **Removal of Project 9220026:** NDDOT structural deck overlay rehabilitation project on I-94 W at the Red River bridge structure (2025) project is being included as part of project 9220025 as described above. Project has been removed.
- 17. **Addition of Project 9221005:** NDDOT minor rehabilitation including shoulder repair project on ND 46 from 9 miles east of Enderlin E to I-29 (2025). The total project cost is \$5,300,000 of which \$4,240,000 (80%) is Federal Non National Highway System State Rural Project (Non-NHS-S) funds and \$1,060,000 is state funds.
- 18. Modification of Project 2190039: Clay County mill and overlay rehabilitation project on CSAH 52 from CR 67 in Sabin to I-94 bridge in Moorhead (2022) project is an Advance Construction project and is associated with project 2200009. The total project cost increased 67% from \$1,067,760 to \$1,778,484 of which the Federal Surface Transportation Block Grant Program Regional (STBGP-R) funds remained \$468,160 and local funds increased 119% from \$599,600 to \$1,310,324. AC project 2200009 remains unchanged with STBGP-R funding of \$1,032,240. Total AC project estimate (projects 2190039 & 2200009) increased 35% from \$2,082,760 to \$2,810,724.

See Attachment 1 for more detailed project information.

Requested Action: Pending public comment, approve Amendment #1 of the Metro COG 2022-2025 Transportation Improvement Program (TIP).

Lead Agency	Metro COG ID State Number	Project Year	Project Location	Length	Project From	Limits To	Project Description	Improvement Type	Total Project Cost	Federal Revenue Source	Other Revenue Source	Revenue
AMENDMENT	1 - 2022-2025	METR	O COG TIP				·	I	:			
Moorhead Tra	ansit								<u>i</u>			
Fargo Transit	<u>i</u> <u>l</u>								<u> </u>			<u> </u>
City of Fargo	<u>i</u> i								<u> </u>			
, 3												
City of Moorh	ead i								<u> </u>			
City of Moorhead	5200010 144-135-016	<del>2023</del>	<del>34th St</del>	<del>1.0</del>	4th Ave S	24th Ave S	On 34th Street, From 4th Ave S to 24th Ave S in Moorhead, Reconstruction	Reconstruction	\$ 2,100,000	STBGP-U	<del>Local</del>	\$ 807,600 \$ 1,292,400
City of West F	argo						i					
City of West Fargo	3210019 22953 8016	2022	Drain 45	1.5	7th Ave E	Main Ave	Construction of a Multi-Use Path along Drain 45 (Phase 2)	Bike/Ped	\$ 598,300 \$ 442,500	TA	Local	\$ 290,000 \$ <b>308,300</b> \$ 152,500
North Dakota	Department of	f Trans	portation					!				Ι 132,300
NDDOT	9221001 23450	2022	ND 18		ND 10	Cass/Traill County Line	Chip Seal	Rehabilitation	\$ 794,000	Non-NHS-S	State	\$ 635,200 \$ 158,800
NDDOT	9221002 23378	2022	I-29		I-29 E	xit 69	Wrong Way Detection System *ITS	Safety	\$ 92,000	HSIP	State	\$ 82,800 \$ 9,200
NDDOT	9221003 23213	2022	I-94 RP 352.33		ATR on I-94	@ RP 352.33	Upgrade Automated Traffic Recorder *ITS	Rehabilitation	\$ 105,000	Non-NHS-S	State	\$ 84,000 \$ 21,000
NDDOT	9210010 22828 8002	2022	ND 18 N	0.8	7th St S	3rd St N	Curb Ramps - Casselton	Rehabilitation	\$ 369,000 \$ 334,765	Non NHS-S	State	\$ 295,200 \$ 267,812 \$ 73,800 \$ 66,953
NDDOT	9162665 22992 8006	2022	I-94E	8.0	W Wheatland	E of Casselton	Concrete Pavement Repair, Hot Bituminous Pavement on Ramps, Sand Seal *associated with project 9192639 - cost estimate is for both projects	Rehabilitation	\$ 689,000 \$ 1,283,344	IM	State	\$ 620,100 \$ 1,155,010 \$ 68,900 \$ 128,334
NDDOT	9192639 22993 8007	2022	I-94W	7.2	Wheatland E	E of Casselton	Concrete Pavement Repair, Hot Bituminous Pavement on Ramps, Sand Seal *associated with project 9162665 - cost estimate is for both projects	Rehabilitation	\$ 689,000 \$ 1,145,344	IM	State	\$ 620,100 \$ 1,030,810 \$ 68,900 \$ 114,534

Lead Agency	Metro COG ID	Project	Project Location	Length	Projec	t Limits	Project Description	Improvement Type		Federal Revenue	Other Revenue	
	State Number	Year			From	То			Total Project Cost	Source	Source	Revenue
NDDOT	9200012 22443 8129	2022	I-94	4.1	W of Main Ave	42nd St Grade Separation	High Tension Cable Median Guardrail	Safety	\$ 748,000 \$ 2,036,000	HSIP	State	\$ 673,200 \$ 1,832,000 \$ 74,800 \$ 204,000
NDDOT	9210006 23329		I-94	13.1	W Lynchburg Interchange	E Kindred Interchange	High Tension Cable Median Guardrail *associated with project 9221007 - cost estimate is for both projects	Safety	\$ 4,797,200 \$ 3,918,300	HSIP	State State	\$ 4,317,480 \$ 3,526,470 \$ 479,720 \$ 391,830
NDDOT	9221007 23328	1	1-94	10.9	W of Ayr Interchange	W of Lynchburg Interchange	High Tension Median Cable Guardrail *associated with project 9210006 - cost estimate is for both projects	Safety	\$ 4,797,200	HSIP	State	\$ 4,317,480 \$ 479,720
NDDOT	9221004 23280		Fargo District		52nd Ave S, Unive 12th Ave N	rsity Dr, Main Ave, , 19th Ave N	LED Lighting Update	Rehabilitation	\$ 1,000,000	Non-NHS-S	State	\$ 800,000 \$ 200,000
NDDOT	9191007 22628 8210	2024	I-94E	1.9	25th St Interchange	Red River	Lift Station, Storm Sewer	Maintenance	\$ <b>2,073,000</b> \$ <b>2,600,000</b>	IM	State	\$ 1,865,700 \$ 2,340,000 \$ 207,300 \$ 260,000
NDDOT	9221006	2024	Main Ave (US 10)		Main Ave near th	e Sheyenne River	Slide Repair	Rehabilitation	\$ 5,001,000	NHS-U	State Local	\$ 4,047,000 \$ 454,000 \$ 500,000
NDDOT	9220025 23520	1	1-94E <b>&amp; I-94W</b>		ND-MN Bo	rder Bridge	Deck Overlay	Rehabilitation	\$ 3,204,000 \$ 1,601,806	IM	State	\$ 2,883,600 \$ 1,441,625 \$ 320,400
NDDOT	<del>9220026</del> 8 <del>319</del>	<u>.</u>	<u>⊩94₩</u>		ND-MN Bo	<del>rder Bridge</del>	<del>Deck Overlay</del>	Rehabilitation	\$ 1,601,806	<del>IM</del>	<u>State</u>	\$ 160,181 \$ 1,441,625 \$ 160,181
NDDOT	9221005 23390		ND 46		9 Mi E of Enderlin E	I-29	Minor Rehabilitation Including Shoulder Repair	Rehabilitation	\$ 5,300,000	Non-NHS-S	State	\$ 4,240,000 \$ 1,060,000
Cass County		i i	İ	İ								
Minnesota Dep	partment of T	ransno	rtation									
Triminesota Dep												 
Clay County	<u> </u>	<u>!</u>	<u> </u>	<u> </u>			<u> </u>				<u> </u>	<u> </u>
Clay County	2190039 014-652-016		CSAH 52	6.1	CR 67 in Sabin	I-94 Bridge in Moorhead	**AC**: On CSAH 52, from CR 67 in Sabin to I-94 Bridge in Moorhead, Bituminous Mill and Overlay (AC Project, Payback in 2023, AC Total = 1,032,240 for a project total of 2,810,724) See project 2200009	Rehabiilitation	\$ 1,778,484 \$ 1,067,760	STBGP-R	Local	\$ 468,160 <b>\$ 1,310,324</b> <del>\$ 599,600</del>



Case Plaza Suite 232 | 1 - 2nd Street North Fargo, North Dakota 58102-4807 p: 701.232.3242 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

To: Policy Board
From: Ari Del Rosario
Date: February 11, 2022

**Re:** Performance Measure 1 (PM1) – 2022 Safety Target Adoption ND

As a part of the Fixing America's Surface Transportation (FAST) Act, which was signed into law on December 4, 2015, State DOTs and MPOs are required to establish quantifiable targets for performance measures. There are three performance measures.

Performance Measure 1 (PM1) is meant to establish performance targets related to safety. This falls under § 490 Subpart B. As such, each state must annually establish and report performance targets for the Highway Safety Improvement Program (HISP) for the following five (5) safety performance measures:

- 1. Number of Fatalities
- 2. Rate of Fatalities
- 3. Number of Serious Injuries
- 4. Rate of Serious Injuries
- 5. Number of Non-motorized Fatalities and Non-motorized Serious Injuries

As an MPO, Metro COG is required by FHWA to either

- Agree to program projects in each state's portion of the Metropolitan Planning Area (MPA) to support the performance targets established by the respective state and/or
- 2. Establish MPO specific safety performance targets for all or some of the above five measures.

These are reviewed and revised annually. 2022 is the fourth year we are reviewing and adopting PM1 targets for the MPA.

Since 2018, TTC recommended to Policy Board to adopt NDDOT's Safety Performance Measures for the MPA. Based on the crash data available to us, **Metro COG again requests that TTC recommend adoption NDDOT's Safety Performance Measures for the MPA.** This information is based on the following analysis and timeframe.

In December 2021, FHWA determined whether a State has met or made significant progress toward meeting 2016-2020 HSIP targets. FHWA used 2014-2018 data as a baseline period for assessing significant progress. In March 2022, FHWA will report their findings to States indicating whether the State has met or made significant progress towards meeting their 2016-2020 HSIP targets.

FHWA uses the following table to determine if a State has met or made significant progress towards their 2020 Performance Measure 1 Targets  $(received\ from)$ 

https://safety.fhwa.dot.gov/hsip/spm/pm\_progress\_fs.cfm).

Example Significant Progress Determination for CY 2020 Safety Performance Targets

	5-yea	5-year Rolling Averages				
Performance Measure	TARGET 2016 – 2020 <sup>A</sup>	ACTUAL 2016- 2020 <sup>B</sup>	BASELINE 2014- 2018 <sup>C</sup>	Target Achieved?	Better than Baseline?	Met or Made Significant Progress?
Number of Fatalities	465	472.4	474	No	√ Yes	<b>Yes</b> (4 out of 5 targets
Fatality Rate	0.980	0.990	0.988	No	No	met or made
Number of Serious Injuries	2,560.0	2,578.4	2,703.2	No	√ Yes	significant progress)
Serious Injury Rate	4.126	4.214	4.288	No	√ Yes	
Number of Non- motorized Fatalities and Serious Injuries	108.0	107.6	113.2	√ Yes	N/A	

- (A) CY 2020 Targets are established and reported in the August 31, 2019 HSIP Annual Report.
- (B) Actual performance is the 5-year rolling average ending in the year for which the targets were established. In this case that is CY 2016-2020.
- (C) Baseline performance is the 5-year rolling average that ends prior to the year in which the targets were established. In this case, that is CY 2014-2018, since the targets were established in 2019. Baseline performance is calculated in order to compare whether the actual outcome for CY 2016-

2020 was better than the baseline performance (in this case CY 2014-2018), for the targets that were not met.

Then by mid-2022 States that did not meet or make significant progress toward meeting 2016-2020 HSIP targets must submit an HSIP Implementation Plan to FHWA. If a State did not meet or make significant progress toward meeting their 2016-2020 HSIP targets, the State must:

- Use obligation authority equal to the Fiscal Year 2019 HSIP apportionment only for highway safety improvement projects for October 1, 2022 through September 30, 2023.
- 2. Develop and submit a HSIP Implementation Plan that describes actions the State will take to meet or make significant progress toward meeting its targets.

Then in December 2022, FHWA will start the process over again and determine whether a State has met or made significant progress toward meeting 2017-2021 HSIP targets. FHWA uses 2015-2019 data as a baseline period for assessing significant progress for this reporting period.

To compare and determine how Metro COG's metropolitan planning area (MPA) contributes to each state's targets, staff have compiled Assessment Tables for PM1 targets for 2020, 2021 and 2022 for each state's portion of the MPA.

**Below are the Assessment Tables.** The Assessment Tables NDDOT's portion of the MPA are included with numbers that demonstrate how we continue to meet the statewide targets.

### 2020 Performance Measure 1 Target Assessment - NDDOT

2016-2020 Assessment Table						
	5-Ye	ar Rolling Avera	ges		Assessment	
	MPO 2014-2018 Baseline Performance	Statewide 2016-2020 Targets Evaluated based on 5yr Rolling average	MPO 2016-2020 Actual Performance (ND portion of MPA)	Statewide Target Achieved? Compares to state goal	Better than Baseline?	Met or Made Significant Progress?
Number of Fatalities	5.8	106.8	6.6	Yes	No	
Fatality Rate (per 100M VMT)	0.251	1.116	0.308	Yes	No	
Number of Serious Injuries	40.4	398.6	37.0	Yes	Yes	
Serious Injury Rate (per 100M VMT)	1.774	4.172	1.660	Yes	Yes	Yes
Number of Non- Motorized Fatalities & Serious Injuries	5.00	31.0	5.40	Yes	No	

### 2021 Performance Measure 1 Target Assessment - NDDOT

2017-2021 Assessment To	ibie						
	5-Ye	ar Rolling Avera	ges	Assessment			
	MPO 2015-2019 Baseline Performance	Statewide 2017-2021 Targets Evaluated based on 5yr Rolling average	MPO 2017-2021 Actual Performance (ND portion of MPA)	Statewide Target Achieved? Compares to state goal	Better than Baseline?	Met or Made Significant Progress?	
Number of Fatalities	5.8	101.5					
Fatality Rate (per 100M VMT)	0.242	1.105					
Number of Serious Injuries	39.4	378.7					
Serious Injury Rate (per 100M VMT)	1.651	4.130					
Number of Non- Motorized Fatalities & Serious Injuries	5.40	30.4					

### 2022 Performance Measure 1 Target Assessment - NDDOT

5-Year Rolling Averages Assessment MPO Statewide Statewide MPO 2016-2020 Met or Made 2018-2022 2018-2022 Target Better than Significant **Baseline** Taraets Actual Achieved? Baseline? **Performance** Evaluated based on **Performance** Compares to **Progress?** 5yr Rolling average (ND portion of MPA) state goal **Number of Fatalities** 6.6 96.4 **Fatality Rate** 0.308 1.094 (per 100M VMT) **Number of Serious** 37.0 359.7 Injuries Serious Injury Rate (per 100M VMT) 1.660 4.089 Number of Non-Motorized Fatalities & 29.8 5.40 **Serious Injuries** 

Within the Assessment Tables, staff have compared the rate of fatalities and the rate of serious injuries to the state targets, they have a common factor of determining the rate based on per 100 million Vehicle Miles Travelled at either level.

In order for the MPO to compare the MPO target (portion of the data for the MPA within the state the targets are adopted in) to the statewide target for the number of fatalities, number of serious injuries, and number of non-motorized fatalities/number of non-motorized serious injuries, MPO staff needed to determine a common factor to compare the data against. It's important to note that FHWA does not illustrate what this common factor is. Therefore, Metro COG staff determined that the best common factor would be population.

The following **Populations table** illustrates the statewide population, jurisdictions within the MPO within that state, a summary of the jurisdictional total population within the MPO, the county population within the that state, and the Fargo-Moorhead Metropolitan Statistical Area (MSA) population. Note that the Census Bureau doesn't collect population for the MPA, instead it collects it based on the MSA, which the Fargo-Moorhead MSA includes all of Cass County, ND and Clay County, MN.

#### North Dakota Populations - Based on the 2020 Census

	Population	% of State Population	% of MSA Population
North Dakota	779,094	100%	N/A
Fargo, ND	125,990	16.17%	50.43%
West Fargo, ND	38,626	4.96%	15.46%
Horace, ND	3,085	0.40%	1.24%
Prairie Rose, ND	47	0.01%	0.02%
Briarwood, ND	43	0.01%	0.02%
Frontier, ND	168	0.02%	0.07%
North River, ND	58	0.01%	0.02%
Reile's Acres, ND	497	0.06%	0.20%
Urbanized Area Jurisdiction Total	168,514	21.63%	67.45%
Cass County, ND	184,525	23.69%	73.86%
F-M MSA	249,843	N/A	100%

Take note that in North Dakota the **Urbanized Area Jurisdictional total percentage is 21.63%** of the statewide population and the **Cass County population total is 23.69%** of the statewide population. These are the population percentages that staff compared to the percentages listed in gray and parentheses in the 'MPO 2016-2020 Actual Performance\*' column in the assessment tables.

In each Performance Measure 1 Target Assessment table, the MPO Actual Performance column lists the actual 5-year rolling average number for each category (in black) and the percent of the total Statewide target number in that category (in gray). The percent of the Statewide target number is then compared to the percent of the State Population that the Member Jurisdiction Total population is.

#### For example:

The 2020 PM1 Target Assessment – NDDOT table states that the Number of Fatalities is 106.8 statewide, which is assessed based on a 5-year rolling average of 2016-2020 statewide data.

The MPO 2016-2020 actual performance for the North Dakota portion of the MPA was 6.6, which is **6.2%** of the total 106.8 target.

The Urbanized Area Jurisdiction total population is **21.63%** of the statewide population and Cass County's population is **23.69%** of the statewide population.

When compared to either the Urbanized Area Jurisdiction population or Cass County population percentages, 6.2% is still significantly lower.

Therefore, the MPO is achieving (supporting) the Statewide Target, as adopted in 2020.

Based on the Target Assessment tables for each state that indicate that the Fargo-Moorhead MPO is meeting or making significant progress towards the targets previously adopted, Metro COG requests the TTC recommend the Policy Board approve the attached resolutions for each state that are in support of adopting the statewide Performance Measure 1 – Safety targets, as these targets are in line with the actual performance data.

Once approved by the Policy Board, the resolutions will be signed and distributed to the applicable jurisdictions and programming will occur in accordance.

The TTC reviewed this item on February 10 and recommended approval.

Requested Action: Adopt NDDOT's 2022 Safety Performance Measure Targets by signing the enclosed NDDOT resolution.

# RESOLUTION 2022-R003 OF THE FARGO-MOORHEAD METROPOLITAN COUNCIL OF GOVERNMENTS

### Adopting HSIP Performance Targets

**Whereas**, the U.S. Department of Transportation established five performance measures for the Highway Safety Improvement Program (HSIP) as detailed in 23 CFR 490, Subpart B, National Performance Measures for the Highway Safety Improvement Program;

Whereas, the North Dakota Department of Transportation (NDDOT) established performance targets for each of the five HSIP performance measures in accordance with 23 CFR 490.209; and

**Whereas,** metropolitan planning organizations (MPOs) must establish performance targets for each of the HSIP performance measures; and

**Whereas**, MPOs establish HSIP targets by either agreeing to plan and program projects so that they contribute to the accomplishment of the State DOT HSIP target or commit to a quantifiable HSIP target for the metropolitan planning area; and

**Now, therefore, be it resolved,** that the Fargo-Moorhead Metropolitan Council of Governments agrees to plan and program projects so that the projects contribute to the accomplishment of NDDOT's calendar year 2022 HSIP targets for the following performance measures:

Number of fatalities: 96.4;

Rate of fatalities: 1.094 per 100 million vehicle miles traveled;

Number of serious injuries: 359.7;

Fargo-Moorhead Metropolitan Council of Governments

Rate of serious injuries: 4.089 per 100 million vehicle miles traveled; and, Number of non-motorized fatalities and non-motorized serious injuries: 29.8.

Dave Piepkorn, Metro COG Policy Board Chair
Cynthia R Gray, Metro COG Executive Director
Date:



Case Plaza Suite 232 | 1 - 2nd Street North Fargo, North Dakota 58102-4807 p: 701.232.3242 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

To: Policy Board
From: Ari Del Rosario
Date: February 11, 2022

Re: Performance Measure 1 (PM1) – 2022 Safety Target Adoption MN

As a part of the Fixing America's Surface Transportation (FAST) Act, which was signed into law on December 4, 2015, State DOTs and MPOs are required to establish quantifiable targets for performance measures. There are three performance measures.

Performance Measure 1 (PM1) is meant to establish performance targets related to safety. This falls under § 490 Subpart B. As such, each state must annually establish and report performance targets for the Highway Safety Improvement Program (HISP) for the following five (5) safety performance measures:

- 1. Number of Fatalities
- 2. Rate of Fatalities
- 3. Number of Serious Injuries
- 4. Rate of Serious Injuries
- 5. Number of Non-motorized Fatalities and Non-motorized Serious Injuries

As an MPO, Metro COG is required by FHWA to either

- Agree to program projects in each state's portion of the Metropolitan Planning Area (MPA) to support the performance targets established by the respective state and/or
- 2. Establish MPO specific safety performance targets for all or some of the above five measures.

These are reviewed and revised annually. 2022 is the fourth year we are reviewing and adopting PM1 targets for the MPA.

Since 2018, TTC recommended to Policy Board to adopt MnDOT's Safety Performance Measures for the MPA. Based on the crash data available to us, **Metro COG again requests that TTC recommend adoption of MnDOT's Safety Performance Measures for the MPA.** This information is based on the following analysis and timeframe.

In December 2021, FHWA determined whether a State has met or made significant progress toward meeting 2016-2020 HSIP targets. FHWA used 2014-2018 data as a baseline period for assessing significant progress. In March 2022, FHWA will report their findings to States indicating whether the State has met or made significant progress towards meeting their 2016-2020 HSIP targets.

FHWA uses the following table to determine if a State has met or made significant progress towards their 2020 Performance Measure 1 Targets  $(received\ from$ 

https://safety.fhwa.dot.gov/hsip/spm/pm\_progress\_fs.cfm).

Example Significant Progress Determination for CY 2020 Safety Performance Targets

	5-yea	r Rolling Av	erages			
Performance Measure	TARGET 2016 – 2020 <sup>A</sup>	ACTUAL 2016- 2020 <sup>B</sup>	BASELINE 2014- 2018 <sup>C</sup>	Target Achieved?	Better than Baseline?	Met or Made Significant Progress?
Number of Fatalities	465	472.4	474	No	√ Yes	Yes (4 out of 5 targets
Fatality Rate	0.980	0.990	0.988	No	No	met or made
Number of Serious Injuries	2,560.0	2,578.4	2,703.2	No	√ Yes	significant progress)
Serious Injury Rate	4.126	4.214	4.288	No	√ Yes	
Number of Non- motorized Fatalities and Serious Injuries	108.0	107.6	113.2	√ Yes	N/A	

(A) CY 2020 Targets are established and reported in the August 31, 2019 HSIP Annual Report.

Then by mid-2022 States that did not meet or make significant progress toward meeting 2016-2020 HSIP targets must submit an HSIP Implementation Plan to FHWA. If a State did not meet or make significant progress toward meeting their 2016-2020 HSIP targets, the State must:

- Use obligation authority equal to the Fiscal Year 2019 HSIP apportionment only for highway safety improvement projects for October 1, 2022 through September 30, 2023.
- 2. Develop and submit an HSIP Implementation Plan that describes actions the State will take to meet or make significant progress toward meeting its targets.

Then in December 2022, FHWA will start the process over again and determine whether a State has met or made significant progress toward meeting 2017-2021 HSIP targets. FHWA uses 2015-2019 data as a baseline period for assessing significant progress for this reporting period.

To compare and determine how Metro COG's metropolitan planning area (MPA) contributes to each state's targets, staff have compiled Assessment Tables for PM1 targets for 2020, 2021 and 2022 for each state's portion of the MPA.

**Below are the Assessment Tables.** The Assessment Tables for MnDOT's portion of the MPA are included with numbers that demonstrate how we continue to meet the statewide targets.

<sup>(</sup>B) Actual performance is the 5-year rolling average ending in the year for which the targets were established. In this case that is CY 2016-2020.

<sup>(</sup>C) Baseline performance is the 5-year rolling average that ends prior to the year in which the targets were established. In this case, that is CY 2014-2018, since the targets were established in 2019. Baseline performance is calculated in order to compare whether the actual outcome for CY 2016-

<sup>2020</sup> was better than the baseline performance (in this case CY 2014-2018), for the targets that were not met.

### 2020 Performance Measure 1 Target Assessment - MnDOT

2014-2020 Assessment Table

	5-Ye	ar Rolling Avera	ges	Assessment			
	MPO 2014-2018 Baseline Performance	Statewide 2016-2020 Targets Evaluated based on 5yr Rolling average	MPO 2016-2020 Actual Performance (MN portion of MPA)	Statewide Target Achieved? Compares to state goal	Better than Baseline?	Met or Made Significant Progress?	
Number of Fatalities	1.8	375.4	2.0	Yes	No		
Fatality Rate (per 100M VMT)	0.169	0.626	0.222	Yes	No		
Number of Serious Injuries	9.2	1714.2	8.4	Yes	Yes		
Serious Injury Rate (per 100M VMT)	0.870	2.854	0.824	Yes	Yes	Yes	
Number of Non- Motorized Fatalities & Serious Injuries	0.6	317.0	0.6	Yes	No		

### 2021 Performance Measure 1 Target Assessment - MnDOT

2017-2021 Assessment Table

	5-Ye	ar Rolling Avera	ges		Assessment			
	MPO 2015-2019 Baseline Performance	Statewide 2017-2021 Targets Evaluated based on 5yr Rolling average	MPO 2017-2021 Actual Performance (MN portion of MPA)	Statewide Target Achieved? Compares to state goal	Better than Baseline?	Met or Made Significant Progress?		
Number of Fatalities	1.4	352.4						
Fatality Rate (per 100M VMT)	0.124	0.582						
Number of Serious Injuries	9.4	1579.8						
Serious Injury Rate (per 100M VMT)	1.068	2.606						
Number of Non- Motorized Fatalities & Serious Injuries	0.6	218.2						

### 2022 Performance Measure 1 Target Assessment - MnDOT

5-Year Rolling Averages **Assessment** Statewide MPO Statewide MPO 2016-2020 Met or Made 2018-2022 Target 2018-2022 Better than **Baseline** Actual Achieved? Significant Taraets **Baseline?** Performance **Performance** Evaluated based on Compares to **Progress?** 5yr Rolling average (MN portion of MPA) state goal **Number of Fatalities** 2.0 352.4 **Fatality Rate** 0.222 0.582 (per 100M VMT) **Number of Serious** 8.4 1463.4 **Injuries** Serious Injury Rate (per 100M VMT) 0.824 2.470 Number of Non-**Motorized Fatalities &** 0.6 258.4 **Serious Injuries** 

Within the Assessment Tables, staff have compared the rate of fatalities and the rate of serious injuries to the state targets, they have a common factor of determining the rate based on per 100 million Vehicle Miles Travelled at either level.

In order for the MPO to compare the MPO target (portion of the data for the MPA within the state the targets are adopted in) to the statewide target for the number of fatalities, number of serious injuries, and number of non-motorized fatalities/number of non-motorized serious injuries, MPO staff needed to determine a common factor to compare the data against. It's important to note that FHWA does not illustrate what this common factor is. Therefore, Metro COG staff determined that the best common factor would be population.

The following **Populations table** illustrates the statewide population, jurisdictions within the MPO within that state, a summary of the jurisdictional total population within the MPO, the county population within the that state, and the Fargo-Moorhead Metropolitan Statistical Area (MSA) population. Note that the Census Bureau doesn't collect population for the MPA, instead it collects it based on the MSA, which the Fargo-Moorhead MSA includes all of Cass County, ND and Clay County, MN.

#### Minnesota Populations - Based on the 2020 Census

_	Population	% of State Population	% of MSA Population
Minnesota	5,706,494	100%	N/A
Moorhead, MN	44,505	0.78%	17.81%
Dilworth, MN	4,612	0.08%	1.85%
Member Jurisdiction Total	49,117	0.86%	19.66%
Clay County, MN	65,318	1.14%	26.14%
F-M MSA	249,843	N/A	100%

Take note that in Minnesota the **Member Jurisdictional total percentage is 0.86%** of the statewide population and the **Clay County population total is 1.14%** of the statewide population. These are the population percentages that staff compared to the percentages listed in gray and parentheses in the 'MPO 2016-2020 Actual Performance\*' column in the assessment tables.

In each Performance Measure 1 Target Assessment table, the MPO Actual Performance column lists the actual 5-year rolling average number for each category (in black) and the percent of the total Statewide target number in that category (in gray). The percent of the Statewide target number is then compared to the percent of the State Population that the Member Jurisdiction Total population is.

#### For example:

The 2020 PM1 Target Assessment – MnDOT table states that the target for the Number of Fatalities for 2016-2020 is a maximum of 375.4 statewide, which is assessed based on a 5-year rolling average of 2016-2020 statewide data.

The MPO 2016-2020 actual performance for the Minnesota portion of the MPA was 2.0, which is **0.53%** of the total 375.4 target.

The Member Jurisdiction total population is **0.86%** of the statewide population and Clay County's population is **1.14%** of the statewide population.

When compared to either the Member Jurisdiction population or Clay County population percentages, 0.53% is still significantly lower.

Therefore, the MPO is achieving (supporting) the Statewide Target, as adopted in 2020.

Based on the Target Assessment tables for each state that indicate that the Fargo-Moorhead MPO is meeting or making significant progress towards the targets previously adopted, Metro COG requests the TTC recommend the Policy Board approve the attached resolutions for each state that are in support of adopting the statewide

Performance Measure 1 – Safety targets, as these targets are in line with the actual performance data.

Once approved by the Policy Board, the resolutions will be signed and distributed to the applicable jurisdictions and programming will occur in accordance.

The TTC reviewed this item on February 10 and recommended approval.

Requested Action: Adopt MnDOT's 2022 Safety Performance Measure Targets by signing the enclosed MnDOT resolution.

# RESOLUTION 2022-R004 OF THE FARGO-MOORHEAD METROPOLITAN COUNCIL OF GOVERNMENTS

### Adopting HSIP Performance Targets

**Whereas,** the U.S. Department of Transportation established five performance measures for the Highway Safety Improvement Program (HSIP) as detailed in 23 CFR 490, Subpart B, National Performance Measures for the Highway Safety Improvement Program;

**Whereas**, the Minnesota Department of Transportation (MnDOT) established performance targets for each of the five HSIP performance measures in accordance with 23 CFR 490.209; and

**Whereas,** metropolitan planning organizations (MPOs) must establish performance targets for each of the HSIP performance measures; and

Whereas, MPOs establish HSIP targets by either agreeing to plan and program projects so that they contribute to the accomplishment of the State DOT HSIP target or commit to a quantifiable HSIP target for the metropolitan planning area; and

**Now, therefore, be it resolved,** that the Fargo-Moorhead Metropolitan Council of Governments agrees to plan and program projects so that the projects contribute to the accomplishment of MnDOT's calendar year 2022 HSIP targets for the following performance measures:

Number of fatalities: 352.4;

Rate of fatalities: 0.582 per 100 million vehicle miles traveled;

Number of serious injuries: 1,463.4;

Fargo-Moorhead Metropolitan Council of Governments

Rate of serious injuries: 2.470 per 100 million vehicle miles traveled; and, Number of non-motorized fatalities and non-motorized serious injuries: 258.4.

Dave Piepkorn, Metro COG Policy Board Chair
Cynthia R Gray, Metro COG Executive Director
Date:

### Agenda Item 3d



Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.532.5100 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

**To:** Policy Board

From: Luke Champa, Associate Transportation Planner

**Date:** February 10, 2022

Re: West Fargo Traffic Calming Study Final Report

In March 2021, Metro COG, in cooperation with the City of West Fargo, kicked-off the West Fargo Traffic Calming Study. Metro COG conducted the Study internally, with continuous cooperation and direction from West Fargo professional and technical staff.

This study takes a look at traffic calming on residential local and collector roadways in West Fargo. The identification of issues and subsequent traffic calming analysis is derived from (6) priority traffic calming locations in the community. The priority locations were identified by City departmental staff based upon residents' concern about excessive speeds and unsafe conditions on specific residential streets in West Fargo.

The purpose of this study is to establish a traffic calming toolbox and strategies to address speeding and safety on residential (local or collector) West Fargo streets by strategically engaging residents, reviewing the existing conditions and traffic conditions, and developing an implementation strategy for the community (West Fargo residents included) to address traffic calming. In addition, evaluation and prioritization, specific traffic calming implementation scenarios or alternatives, and associated planning-level cost estimates have been developed for each of the six (6) priority locations, which may be found in Appendix A. The Study was guided by a 9-member Study Review Committee (SRC) and successful public feedback received from residents impacted by speeding on residential neighborhood streets.

In addition, the West Fargo Traffic Calming Study will forward the goals, objectives and policy direction related to safety, livability, and a multi-modal transportation system as outlined in West Fargo 2.0, the City's Comprehensive Plan and Metro Grow, the long-range Metropolitan Transportation Plan.

To view/download digital copies of the Study and Appendices please use the following links:

- West Fargo Traffic Calming Study Final Report
- Appendix A Traffic Calming Analysis, Evaluation, and Concept Recommendations
- Appendix B Public Engagement Summary
- Appendix C West Fargo Capital Improvement Program (CIP) Process

Or you may also visit the project webpage: <a href="http://fmmetrocog.org/WF-Traffic-Study">http://fmmetrocog.org/WF-Traffic-Study</a>

Metro COG shared the final draft Study report and collected feedback on the final draft from the general public. People were given the opportunity to provide feedback on the Study report until final action occurred on January 17, 2022. One public comment was received on the Final Draft Report.

The West Fargo Planning & Zoning Commission recommended approval and forwarded two comments to the Board of Commissioners for consideration prior to final action:

- 1. Wanted clarification about why stop signs, speed limit signs, or other traffic control devices are not considered traffic calming measures.
- Raised concern about showing mini roundabouts as a traffic calming feature as they receive a lot of complaints from the public about how awful they are.
   Specific examples include those which were retrofitted into the existing street network (19<sup>th</sup> Ave W/10<sup>th</sup>/7th St W & 15<sup>th</sup> Ave E/6<sup>th</sup> St E.

The West Fargo Board of Commissioners voted unanimously to approve the West Fargo Traffic Calming Study at their January 17, 2022 meeting.

Requested Action: Approve the West Fargo Traffic Calming Study.





# West Fargo Traffic Calming Study

West Fargo, North Dakota | December 2021

# Acknowledgements

A sincere thank you to the following for their involvement in guiding this Study and contributing to the pursuit of safety and traffic calming for neighborhoods throughout the City of West Fargo.

### **City of West Fargo Staff**

**Andrew Wrucke** 

**Denis Otterness** 

Malachi Petersen

**Scott Tiffany** 

Tim Solberg

### **Metro COG Staff**

Ari Del Rosario

Cindy Gray

Dan Farnsworth

Luke Champa



**City of West Fargo | City Hall** 

800 4<sup>th</sup> Ave E | Suite 1

West Fargo, ND 58078

(701) 515-5000

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This document does not constitute a standard, specification, or regulation. The United States Government, the State of North Dakota, and the Fargo-Moorhead Metropolitan Council of Governments do not endorse products or manufacturers. Trade or manufacturers' names may appear herein only because they are considered essential to the objective of this document.

Prepared for: City of West Fargo

RESOLUTION OF APPROVAL FOR THE WEST FARGO TRAFFIC CALMING STUDY

WHEREAS, the City of West Fargo City Commission is the duly elected governing body for West Fargo, North Dakota and is responsible for the planning and development of a safe and functional transportation system; and

WHEREAS, the Fargo-Moorhead Metropolitan Council of Governments (Metro COG), is the Metropolitan Planning Organization designated by the Governors of North Dakota and Minnesota to maintain the metropolitan area's transportation planning process in accordance with Federal regulations; and

WHEREAS, Metro COG has undertaken the task of conducting the West Fargo Traffic Calming Study which is essential to mitigate negative transportation system impacts and increase safety, livability, and quality of life in West Fargo; and

WHEREAS, the traffic calming study process was guided by the Study Review Committee and the general public; and

WHEREAS, the West Fargo Traffic Calming Study provides a vision and policy direction for traffic calming in West Fargo; and

WHEREAS, Metro COG has conducted this study in a comprehensive, coordinated, and continuing fashion that will improve the urban transportation system as well as quality of life in West Fargo; and

WHEREAS, the West Fargo Traffic Calming Study forwards goals, objectives, and policy direction of the West Fargo Comprehensive Plan, *West Fargo 2.0* and the long-range Metropolitan Transportation Plan, *Metro Grow*;

NOW, THEREFORE, be it resolved by the City Commission of the City of West Fargo, North Dakota that the City of West Fargo does hereby approve the West Fargo Traffic Calming Study and agrees to use it as a tool to implement traffic calming improvements on residential streets with a federal functional classification of local or collector.

APPROVED:

President of the Board of City

Commissioners

ATTEST:

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# 1 Introduction

# What is traffic calming?

# Why use traffic calming?

The West Fargo Traffic Calming Study addresses concerns received from residents of West Fargo about excessive traffic speeds on neighborhood streets. The City of West Fargo continuously improves city streets in order to address safety. This Study will help the City develop a targeted implementation strategy for traffic calming measures which, when appropriately applied can have a positive impact on travel speeds, traffic volumes, and safety of roadways in neighborhoods of West Fargo.

The purpose of this study is to provide an overview of what traffic calming is, research and understand the traffic calming issue at specific priority locations in West Fargo, identify potential traffic calming measures that can be applied to streets where frequent complaints about traffic speeds are occurring, provide public information to engage residents on existing issues and potential traffic calming interventions, provide planning-level cost estimates for traffic calming measures, identify funding sources or strategies for implementation, and summarize findings of the research, analysis, and public input to create a user-friendly report that can be utilized by West Fargo staff and residents alike.

Traffic calming is the implementation of physical roadway features for the purpose of slowing motor vehicle speeds and altering driver behavior. These features can be installed on a street to help reduce the speed at which vehicles travel, discourage through traffic, improve traffic safety, and improve the comfort level for non-motorized users.

Traffic calming can improve the quality of life for residents on streets where traffic calming measures are applied, slowing vehicle speeds, and increasing safety for non-motorized users of the street. Although this Study was prompted by six (6) priority West Fargo locations, traffic calming interventions should be looked as a community-wide strategy to ensure that volume and speed concerns are not transferred to adjacent streets.

# Where can traffic calming measures be applied?

# Why is it important?





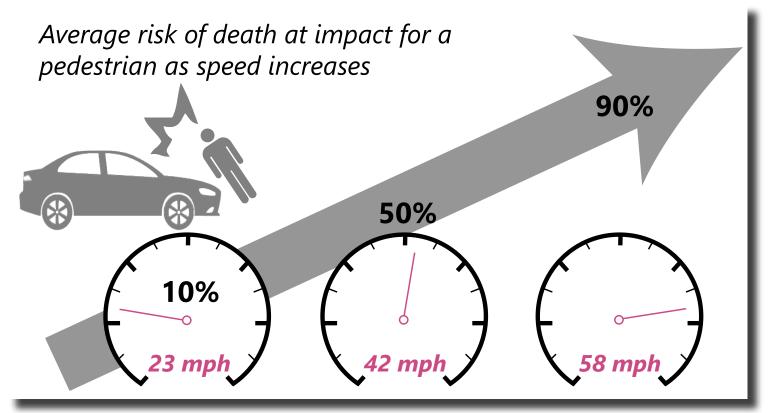
^ Figure 1 | Core transportation planning documents for the City of West Fargo

Physical traffic calming measures should only be applied to residential West Fargo roadways and those with a road classification of local or collector. It should be noted that West Fargo does not allow heavy trucks on most local and collector roadways in the City and roadways are signed as such.

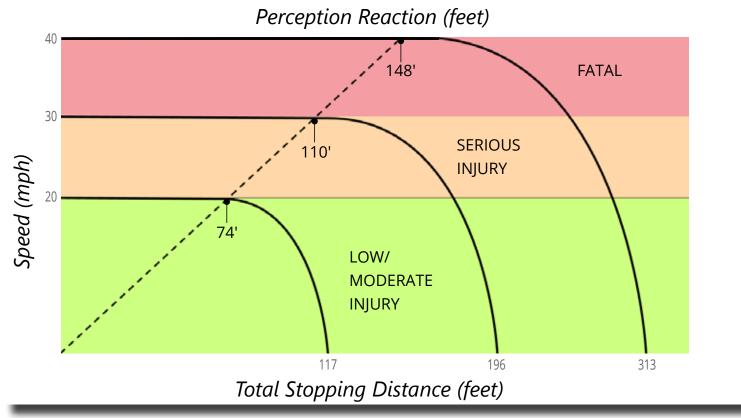
Traffic calming is important, especially in residential areas of West Fargo. The City's Comprehensive Plan, *West Fargo 2.0* sets a policy direction for walkability that balances many modes of transportation in the built environment. *West Fargo 2.0* also emphasizes Metro COG's complete streets policy as a critical component toward reaching the goals and objectives of enhancing the livability and character of West Fargo:

Complete Streets is an on-going and comprehensive planning, design, construction, and operations process, with a long-range perspective, aimed at improving safety, usability, and quality of life. By embracing Complete Streets, Metro COG seeks to plan and program public rights of way that fully integrate and balance the needs of all street users, including bicyclists, pedestrians, transit users, commercial vehicles, emergency services, vehicles, and passenger vehicles. Users of all ages and abilities will be considered.

In addition to the West Fargo Comprehensive Plan, Metro COG's Metropolitan Transportation Plan, *Metro Grow*, sets the policy direction for transportation across the Fargo-Moorhead Area (FM Area). *Metro Grow* also provides strong direction for a safer transportation system for all users and increased walking and biking as a viable mode of travel. Both of these plans have guided the City of West Fargo to pursue traffic calming as a way to forward the goals and objectives of both of these important planning documents.



^ Figure 2 | Pedestrian fatalities increase exponentially as vehicle speed increases (FHWA)



^ Figure 3 | Reaction time and stopping distance increase with speed (National Complete Streets Coalition)

The figures on the left-side of this page represent how speeding vehicles create exponentially more dangerous environments for pedestrians, therefore making traffic calming an essential tool for enhancing safety, walkability, and livability of West Fargo neighborhoods.

## What is NOT traffic calming?

It is important to clarify potential options that are not considered traffic calming measures. Through the public engagement efforts, several commonly requested options arose including stop sign installation requests, dynamic radar speed signs, and increased speed enforcement from police. Stop signs and other traffic control devices such as signs are traffic operations management techniques and should not be considered traffic calming measures because they are not self-enforcing. Self-enforcing measures are physical treatments that are engineered to change motorist behavior to change vehicle speed or direction of travel. Stop signs and other traffic control signs signal to motorists to change behavior and reduce speed however, enforcement is required from authorities in order to be effective rather than the motorists' voluntary behavior modification. Enforcement can and should occur at given times where speeding may be prevalent along certain corridors; however, the West Fargo Police Department has indicated that continual enforcement of problematic areas is not sustainable or efficient for Police Officers. The Police Department will continue to use a targeted enforcement approach and plans to utilize data from the traffic analysis portion of this Study to focus enforcement in areas where and at times when speeding may be more prevalent.

Temporary traffic calming devices such as signage or roadway striping may be considered in portions of West Fargo where urban development has not yet occurred and should be considered temporary solutions. Self-enforcing traffic calming measures should be considered at the time of development and/or urbanization of the roadway if temporary traffic calming devices were installed prior to urbanization.

# 2 Study Process

# **Priority Locations**

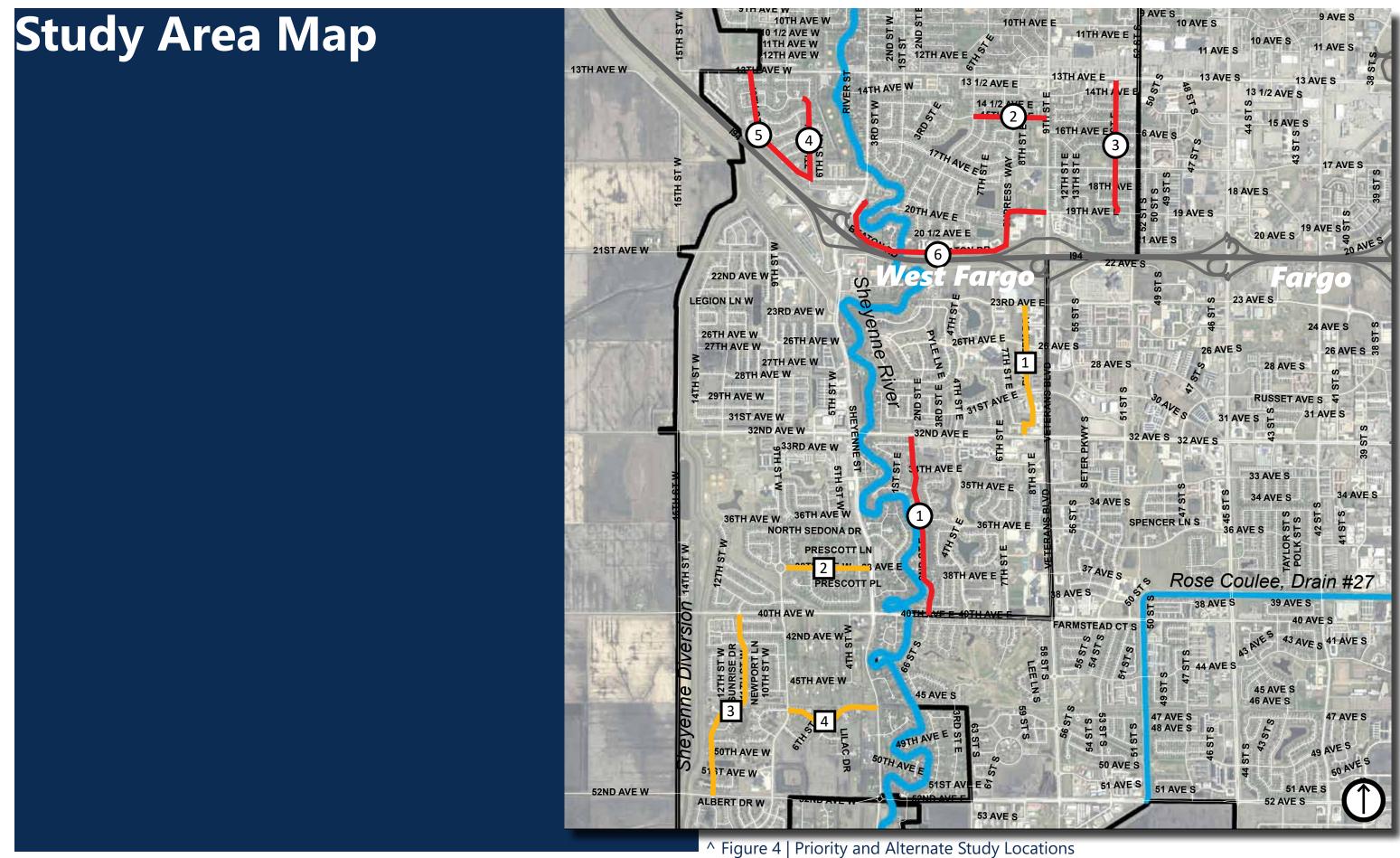
### **Alternate Locations**

Through the Study process and West Fargo's efforts to respond to speeding on residential streets, six (6) priority and four (4) alternate locations were identified to be studied as part of this report. The Study is aimed at the identification of traffic calming problems as they exist today and to develop a toolbox that can be used to address traffic calming issues across the entire community.

The locations listed below are based on numerous resident complaints that have been received by various City departments over the past ten (10) years including Engineering, Planning, Public Works, and Police Departments.

While the Study provides general introduction, analysis, and implementation recommendations for traffic calming across West Fargo, this effort also stems from very specific complaints at the following locations which were used to identify and understand the root of the traffic calming issue in West Fargo, engage and educate the public about traffic calming, and develop planning-level cost estimates. Through this process, the City and Metro COG developed a city-wide traffic calming toolbox and implementation strategy to address speeding and safety concerns that may arise in the future.

- 1 2<sup>nd</sup> Street East, south of 32<sup>nd</sup> Ave E
- 2 15<sup>th</sup> Avenue East, between 6<sup>th</sup> and 9<sup>th</sup> St E
- (3) 16<sup>th</sup> Street East, south of 13<sup>th</sup> Ave E
- 4 7<sup>th</sup> Street West, between 15<sup>th</sup> and 19<sup>th</sup> Ave W
- 5 10<sup>th</sup> Street West, south of 13<sup>th</sup> Ave W
- 6 Beaton Drive, between Sheyenne St and 9th St E
- 1 Bluestem Drive, between 23<sup>rd</sup> and 32<sup>nd</sup> Ave E
- 2 38<sup>th</sup> Avenue West, between 9<sup>th</sup> St W and Sheyenne St
- 3 11<sup>th</sup> Street West, between 40<sup>th</sup> and 52<sup>nd</sup> Ave W
- 47<sup>th</sup> Avenue West, between 9<sup>th</sup> St W and Sheyenne St



# Public Engagement

# **Existing Conditions**

During the West Fargo Traffic Calming Study, public engagement occurred at two (2) critical stages: (1) during the information gathering stage to understand the traffic calming issues including speeding, cut-through traffic, safety concerns, among other things and (2) during the development of the traffic calming measure toolbox to gauge the level of public support for the various infrastructure options that may be used to calm traffic in West Fargo.

Data was collected at the six (6) priority locations to create existing conditions and to analyze whether there were components of the built environment that may be contributing to a traffic calming problem. Existing conditions information includes roadway width, driving-lane width, parking-lane width if applicable, land use and nearby destinations, and other key features including but not limited to bicycle and pedestrian infrastructure, signage, striping, boulevard trees, and driveway access. Site-specific existing conditions can be found in **Appendix A**.

In many cases, the existing conditions revealed that local and collector classified neighborhood roadways in West Fargo are built much wider than the recommended minimums for an urban neighborhood setting. With existing driving-lanes ranging anywhere from 12 to 20-feet wide, the wider driving-lanes may be contributing to excessive vehicular speeds on residential streets across West Fargo. Under-utilized parking lanes also contribute to speeding, as on-street parking lanes can make the driving lanes appear wider than they actually are, exacerbating the tendency to speed.

Access driveways from residential properties along the street may also contribute to traffic calming challenges because the spacing of said driveways contributes to on-street parking underutilization. In some cases, there is not

enough space to park a vehicle on-street between access driveways, again causing the driving-lanes to appear wider than they actually are.

Boulevard trees may also be a factor. Mature boulevard trees help to visually narrow a roadway which can help decrease speeds; however, a majority of neighborhoods in West Fargo have been recently developed, leaving little time for boulevard trees to mature. In some cases, in these newer developments, boulevard trees have not yet been planted, leaving open sightlines for drivers to comfortably travel at higher rates of speeds.

The existing conditions analysis also indicates that a big factor in traffic calming in West Fargo may lie in the urban design of neighborhoods and how the configuration of neighborhoods has often times created a single roadway spine of connectivity that causes speeding due to roadway circuity. Roadway circuity is the ratio of network to Euclidian distances (as the crow flies) and describes the directness of trips and the efficiency of the transportation network. An inefficient network can lead to speeding, as people travel round-about or indirect routes to get to most destinations. For example, a traditional grid street network is much more efficient (lower circuity ratio) than a street network with limited connectivity or frequent curves, circles, and, or dead-ends.

The existing conditions analysis highlights certain components of the built environment that may be contributing to higher vehicular speeds on residential streets in West Fargo. Some of the obvious issues such as driving-lane width, on-street parking, boulevard trees, and access drive spacing may be proactively addressed by revising the West Fargo Development Code with traffic calming in mind.

Traffic data was collected through portable pneumatic tube counters that were strategically deployed along the six (6) priority locations. The counters were deployed for a minimum of 48 hours during weekdays to collect traffic

### **Traffic Conditions**

speed and volume. An adjustment factor was applied to the collected traffic volume based upon the time of year and day of the week in which the traffic data was collected, which provides an Annualized Average Daily Traffic (AADT) estimate which is a standard traffic volume measurement. Standard traffic speed measurements such as median speed and 85<sup>th</sup>-percentile speed were also collected.

Metro COG also used StreetLight Data to calculate cut-through traffic by percentage of volume for each of the six (6) priority locations. Streetlight Data uses Location Based Services (LBS) data sets obtained from cellular data and GPS data to calculate origin-destination and estimated traffic volumes.

The cut-through percentage was estimated by first, defining a neighborhood geometry or boundary adjacent to the street being studied and then, calculated trips with an external origin and external destination from said boundary. The cut-through percentages help identify how streets may be functioning. For example, a high percentage of cut-through traffic on a local classified roadway may indicate that the roadway is functioning more as a collector. Cut-through traffic can also exacerbate the speeding problem associated with some residential streets in West Fargo and is one of the major secondary concerns the public had in relation to traffic calming aside from speeding. The traffic data collected through this study helped to identify and validate speeding or cut-through concerns identified by the West Fargo community.

### Planning-Level Cost Estimates

General estimated costs based on national traffic calming resources were developed for each traffic calming measure and can be found in **Chapter 4.** Rather than specific numbers, a graphical scale indicates the level of investment the City of West Fargo may expect when implementing different options.

Planning-level cost estimates were developed for each traffic calming alternative scenario at the six (6) priority locations. The cost estimates include costs for implementing the recommended traffic calming measures and any incidentals that may be required. Cost estimates are only intended to be used at a planning level and should be refined with future project development. Site-specific cost estimates were developed for the six (6) priority locations based upon each location's preliminary traffic calming policy evaluation. Site-specific cost estimates may be found in **Appendix A**.

The cost estimates are based on West Fargo average bid prices and were developed by identifying major pay items and estimating rough quantities for implementation. Cost estimates do not include engineering, easement or right-of-way acquisition, permitting, inspection, construction management, surveying, geotechnical investigation, environmental documentation, site remediation, escalation, operations and maintenance, or unforeseen project-specific cost items. The cost estimate includes a 25% contingency that may account for some of the aforementioned costs. Cost estimates have been rounded up to to the nearest \$5,000 and should be considered fiscal year 2021 dollars. Estimates may need to be inflated for the year in which a project is programmed.

Construction costs will vary based on project scope, site conditions and constraints, schedule, and the economic conditions at the time of construction.

## **Study Review Committee**

Metro COG and the project team worked with a Study Review Committee (SRC) comprised of professional staff from various City of West Fargo departments. The SRC was involved through the entire duration of the Study and oversaw the study process, provided expert and technical advice, and guided key components of the project. The project team hosted three (3) SRC meetings throughout the process, covering the following topics:

## Meeting 1

SRC meeting #1 was the kickoff meeting for the project and established the project process and ensured that all study participants or SRC members and the project team (Metro COG) shared a common understanding of the project goals and desired outcomes. There was a high-level overview of the six (6) priority locations including conversations about existing traffic calming issues and what complaints have been received by various departments. The meeting also introduced the methods used for traffic data collection and traffic calming resources being used to develop a traffic calming "menu". Consensus was established from the group for the public engagement approach to gather early input from residents living in the vicinity of streets being studied as part of the project.

# Meeting 2

SRC meeting #2 occurred after the first round of public engagement occurred. Public feedback was discussed and themes of residents' concerns were established. Existing conditions and existing traffic conditions including initial traffic data were summarized. The focus of the meeting was on the preliminary traffic calming options and robust discussion was had about each specific option and the feasibility of implementation for each within the City. The SRC wanted to ensure that any traffic calming option shown to the public was within the realm of possibility for the City to build, operate, and maintain. Pros and cons for each option were established. The public engagement strategy to get residents' feedback on the options was discussed and solidified.

## Meeting 3

SRC meeting #3 occurred after the second round of public engagement occurred. Discussion included public feedback, traffic calming alternative matrix, site-specific alternatives, and traffic calming policy. The focus of the meeting was on the site-specific alternatives and traffic calming policy. The SRC wanted to ensure that an objective, technical evaluation process was established to identify traffic calming projects. Based upon the discussion it was determined that the six (6) priority locations provided a baseline understanding of traffic calming issues occurring throughout West Fargo and would be used to craft the traffic calming policy. With the traffic calming policy and preliminary technical evaluation criteria established, the six (6) locations would then be evaluated for a traffic calming project in an appendix, Appendix A.

#### **Study Review Committee Members**

Andrew Wrucke, West Fargo Engineering
Ari Del Rosario, Metro COG
Cindy Gray, Metro COG
Dan Farnsworth, Metro COG
Denis Otterness, West Fargo Police

Luke Champa, Metro COG

Malachi Petersen, West Fargo Planning

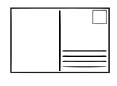
Scott Tiffany, West Fargo Public Works

Tim Solberg, West Fargo Administration

# 3 | Community Engagement Overview

Community engagement occurred between May and August of 2021. There were **386 surveys** taken by residents. Two (2) surveys were used during the public engagement for the Study including the first survey, which was used to identify specific traffic calming concerns along the priority locations and the second survey, which was used to understand the level of support for potential traffic calming measures. Metro COG and the City of West Fargo also hosted three (3) separate pop-up meetings which were in-person events used to chat with interested residents face to face and receive feedback regarding the different traffic calming options. Over 12 people attended the pop-up events. For detailed public engagement results, see **Appendix B.** 

With the continued and evolving landscape of the COVID-19 public health crisis, the project team chose to approach public engagement with a focus on virtual or online opportunities however, in-person outdoor options were also offered for those more interested in providing feedback in a traditional setting. The following outreach methods were used to engage with the West Fargo community during the project, including:



**Postcards** 



**Social Media (Facebook)** 



**Surveys** 



**Pop-up Events** 

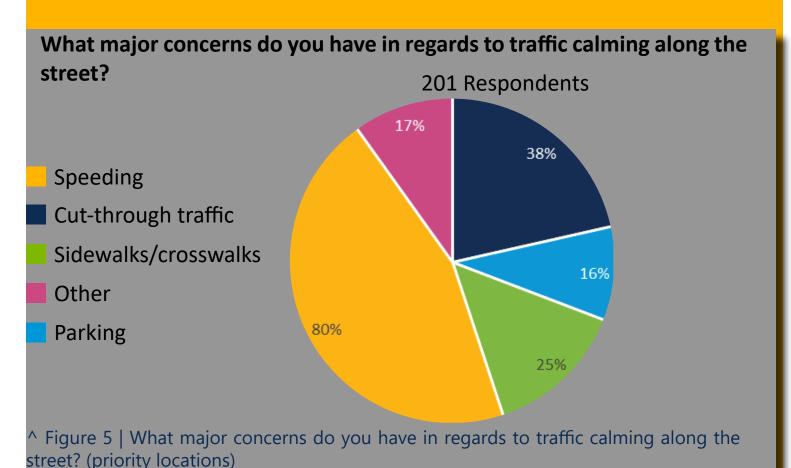


**Emails** 



**Webpage Updates** 

## **Interesting Survey Results**



One of the survey questions asked respondents if they personally speed along one of the streets being studied; interestingly a vast majority of survey respondents did not admit to speeding very often. However, of the 135 respondents that admitted to driving above the speed limit at times, they believed not paying attention (31%) and street design (29%) were the top reasons causing them to speed.

Most respondents (89% of respondents) perceived more speeding between 3:00 p.m and 5:59 p.m. than any other time of day.

Respondents indicated their primary mode of travel along the priority locations is driving or riding in a vehicle with walking or running happening less and bicycling or other similar mode trips occurring least of all. Interestingly, respondents indicated feeling more safe in a vehicle, less safe walking or running, and least safe biking or other similar mode.



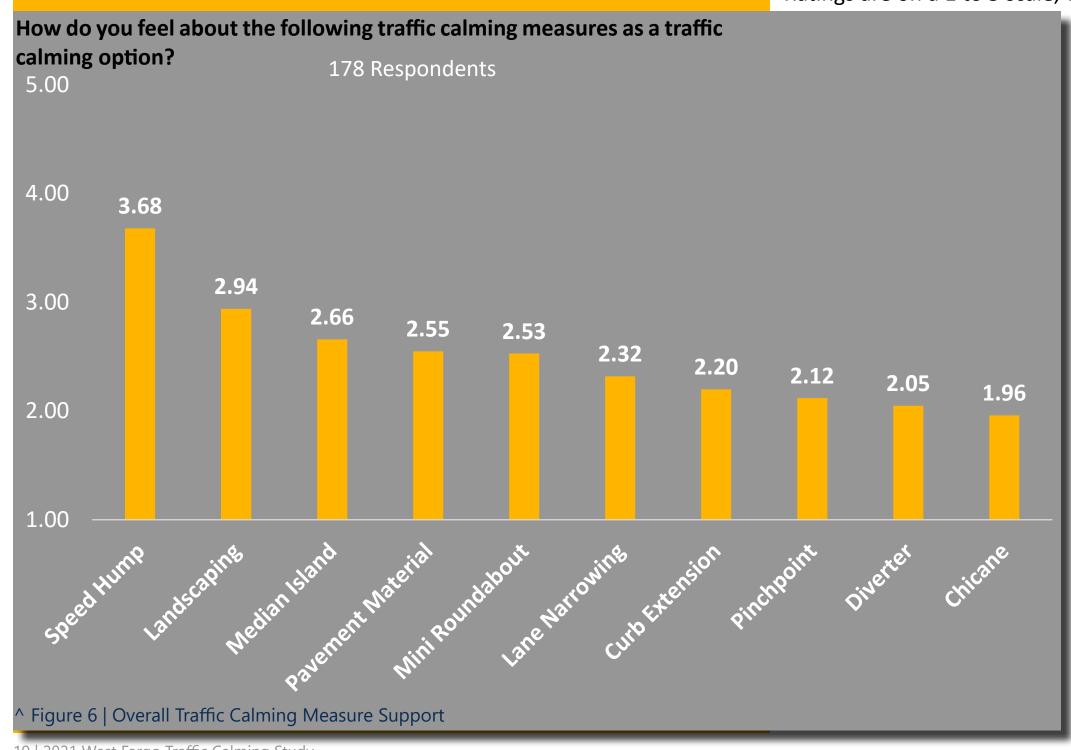
Pop-up engagement event held at Elmwood Park August 9, 2021



Pop-up engagement event held at Shadow Wood Park and Splash Pad August 10, 2021.

## Overall Traffic Calming Measure Support

The second survey included graphics and text explaining each traffic calming measure. For each traffic calming measure, community members were asked "How do you feel about [insert traffic calming measure] as a traffic calming option?" The chart on this page reflects the overall results of the online survey and the in-person survey activity from the pop-up events. Ratings are on a 1 to 5 scale, with 5 = strongly support.



# 4 Traffic Calming Measures

The project team developed a complete set of potential implementable traffic calming solutions based upon national literature. The primary resources to develop a comprehensive list of options included reports published by the Institute of Transportation Engineers (ITE) and the National Association of City Transportation Officials (NACTO). The project team, with major contribution from the SRC, then narrowed down the list to realistic and feasible traffic calming solutions for the City of West Fargo to implement. By focusing on budget feasibility, effectiveness, maintenance, and other criteria such as emergency services or vehicular impacts, an implementable list of traffic calming measures was derived. The team also looked for examples that have been implemented successfully in the FM Area or broader region where similar weather, roadway operations, and maintenance occurs. The list of traffic calming measures is as follows:

**Lane Narrowing** 

**Curb Extension** 

**Pinchpoint** 

Chicane

**Median Island** 

**Mini Roundabout** 

**Speed Hump** 

**Pavement Material** 

**Diverter** 

Landscaping

This section lists each traffic calming option and includes information about cost, maintenance, and effectiveness or potential speed reduction for each.

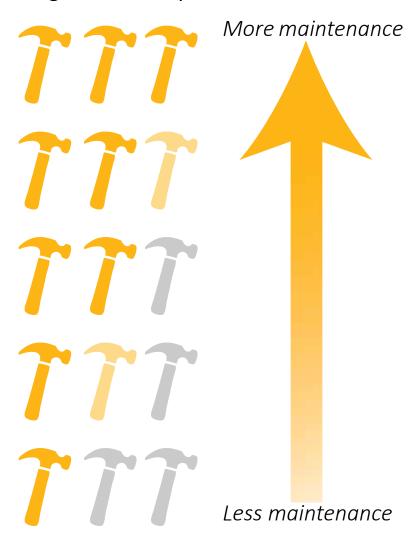
#### Cost

The scale below is given for traffic calming measures to represent the estimated cost of construction based upon City of West Fargo Engineering Department estimates.



### Maintenance

The scale below is given for traffic calming measures to represent the long-term operations and maintenance effort based upon City of West Fargo Streets Department estimates.



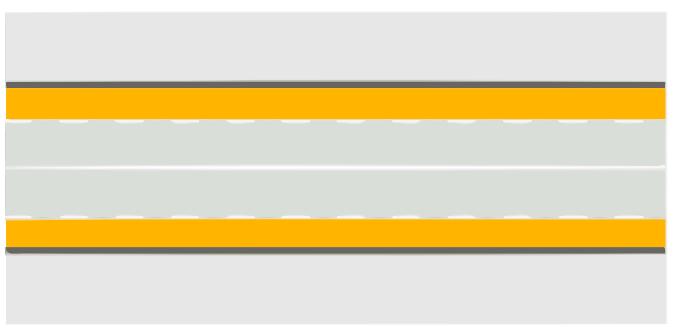
## **Effectiveness**

The following ribbons indicate speed reduction potential of each traffic calming measure that may be expected after implementation and is based upon FHWA and ITE literature and research on traffic calming effectiveness.



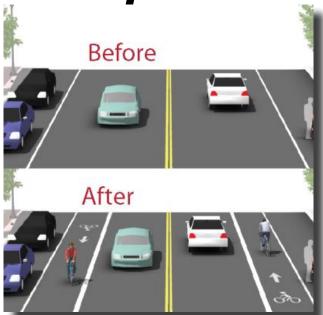
## **Lane Narrowing**

(Road Diet, On-Street Parking, Pavement Striping)



^ Figure 7 | Plan View Graphic, Lane Narrowing (NACTO)

#### **Examples**



Braintree, MA neighborhood traffic calming visualization.



Roland, IA shoulder markings used to narrow travel lanes.



#### Description

Narrow lanes are well known to reduce speed and keep drivers more alert on the street. Lane narrowing, also known as a road diet, can be achieved through pavement striping or reduction of pavement however, due to the estimated cost of reducing pavement, that option for lane narrowing is much less likely to be implemented in West Fargo. Reduced travel lane widths allow for other roadway features that may add to livability including extended curbs, bike lanes, or on-street parking.

#### **Cost & Maintenance**



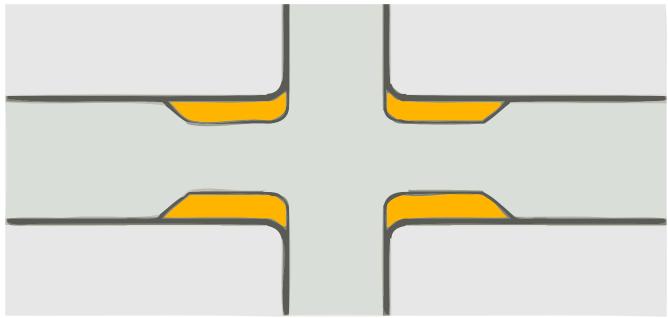


Dependent on roadway length. Costs increase exponentially if pavement reduction is pursued which moves or adds curb and gutter.

Pros	Cons
+ May allow for bike lanes,	- May not be effective if lanes are
additional parking, or other roadway	not significantly narrowed
features that enhance livability	
+ Low cost solution	

#### **Curb Extension**

(Corner Extension, Corner Radii, Bulb-Out)



^ Figure 8 | Plan View Graphic, Curb Extensions (NACTO)

#### **Examples**



Yellow-painted curb extension narrows the roadway along 30<sup>th</sup> Ave E in West Fargo, ND



Curb extension narrows crossing of 1<sup>st</sup> St E near South Elementary School in West Fargo, ND



#### Description

Extensions of the sidewalk and curb can narrow the street at strategic intersections. Curb extensions can improve safety by slowing vehicle turning speeds, reducing pedestrian crossing distances, and increasing pedestrian visibility. Curb extensions can increase the livability of neighborhoods by enhancing pedestrian friendliness and safety. Historically, West Fargo has used curb extensions to delineate on-street parking or to improve pedestrian safety at high pedestrian traffic locations.

#### **Cost & Maintenance**





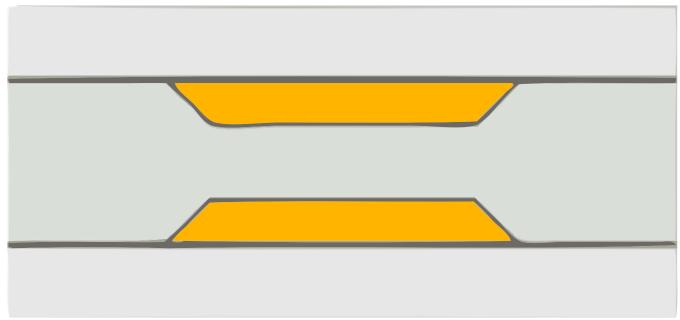
Dependent on length and width of extension. Winter maintenance is the biggest concern with curb extensions.

Pros	Cons				
+ Slows vehicular turning and	- Buses and heavy trucks including				
through movements	some emergency vehicles may have				
	difficulty making turns				
+ Improves pedestrian visibility and	- Realigned drainage may increase				
safety	costs and maintenance				
	- Snow removal impacts				

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## **Pinchpoint**

(Choker)



^ Figure 9 | Plan View Graphic, Pinchpoint (NACTO)

**Examples** 



Choker narrows the roadway in St. Louis Park, MN



Traffic island narrows a roadway in Toronto, ON



#### Description

Pinchpoints narrow the roadway at a strategic mid-block point which helps lower vehicular speeds. The pinchpoint can narrow travel lanes at strategic locations and provides a visual constriction of the roadway to influence driver behavior. A more dramatic example, the one-lane choker, can force two-way traffic to take turns entering through the pinchpoint, reducing vehicular speeds and keeping drivers alert.

#### **Cost & Maintenance**

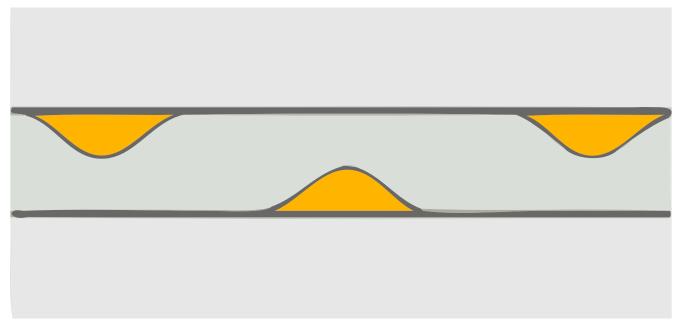


Dependent on roadway length. Costs increase exponentially if pavement reduction is pursued which moves or adds curb and gutter.

Pros	Cons
+ Slows traffic at mid-block locations	- May require on-street parking re-
	moval
+ Keeps drivers alert	- Uncomfortable for bicyclists whom
	may be sharing the travel lane
	- Snow removal impacts

#### Chicane

(Lane Shift, Lateral Shift, Realigned Intersection)



^ Figure 10 | Plan View Graphic, Chicane (NACTO)

#### **Examples**



Chicane with added landscaping in Seattle, WA



Chicane shifts traffic on a oneway street in Toronto, ON



#### Description

Chicanes slow vehicular traffic by alternating curves or lane shifts, creating an S-shaped travel path. Chicanes are strategically created by placing parking, curb extensions, or edge islands along the roadway to force motorists to steer back and forth. This method can greatly impact driver behavior through visual and physical roadway design cues, causing vehicular traffic to slow down.

#### **Cost & Maintenance**



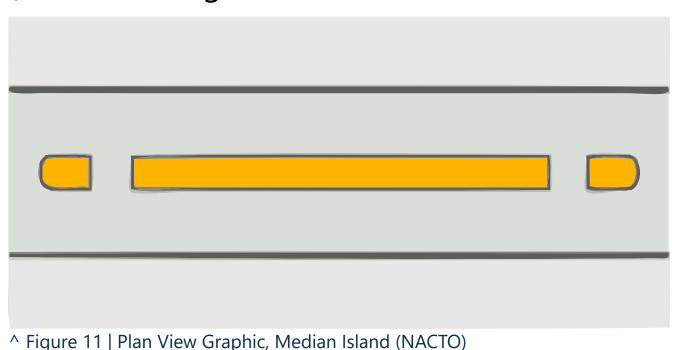
Dependent on length and width of chicane. Winter maintenance, drainage, and street-sweeping are the biggest concerns with chicanes.

Pros	Cons				
+ Significantly slows vehicular traffic	- Buses and heavy trucks including				
	some emergency vehicles may have				
	difficulty moving through chicanes				
+ Typically does not require utility	- Realigned drainage may increase				
relocation	costs and maintenance				
	- Snow removal impacts				
	- Street-sweeping impacts				

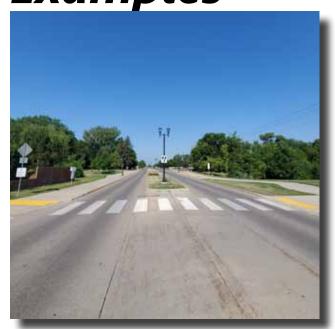
#### **Median Island**

(Median, Refuge Island, Median Island Intersection, Median Island Midblock)





**Examples** 



Median island on 13<sup>th</sup> Ave W in West Fargo, ND



Median refuge island on 18<sup>th</sup> Ave W in Fargo, ND

### **Description**

Raised median islands in the center of the roadway can slow vehicular traffic by narrowing travel lanes and creating a visual constriction of the roadway. Medians, when designed properly can also be used as a pedestrian refuge, increasing pedestrian safety at strategic crossing locations. Historically, West Fargo has implemented medians on busier roadways across the City to increase safety and aesthetics.

#### **Cost & Maintenance**

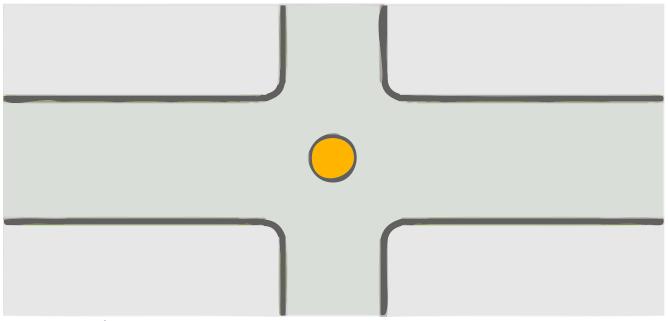


Dependent on roadway length. Costs increase exponentially if pavement reduction is pursued which moves or adds curb and gutter.

Pros	Cons				
+ Slows traffic by narrowing travel	- May restrict turning access into or				
lanes	out of driveways				
+ Can shorten pedestrian crossing	- May require removal of on-street				
distances and enhance safety	parking				

#### **Mini Roundabout**

(Traffic Circle)



^ Figure 12 | Plan View Graphic, Mini Roundabout (NACTO)

**Examples** 



Mini roundabout on 19th Ave W in West Fargo, ND



Mini roundabout in Athens, OH



**Description**Roundabouts can help slow and organize vehicular traffic at intersections. Roundabouts keep drivers alert, requiring vehicles to move with caution and yield to other vehicles. West Fargo has implemented roundabouts across the City however, admits the design and implementation of mini roundabouts has not been a straightforward success.

#### **Cost & Maintenance**





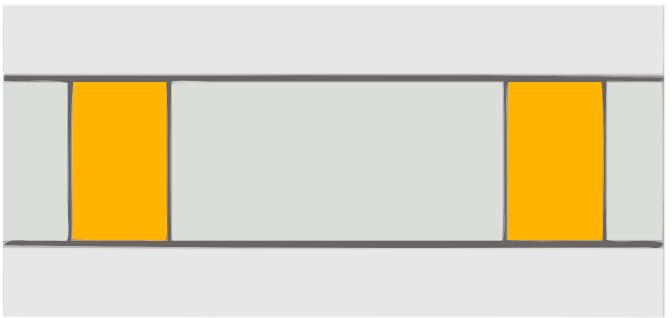
Depends upon the design and dimensions of the roundabout which may impact right-of-way (ROW) acquisition.

Pros	Cons				
+ Slows vehicular traffic at	- Buses and heavy trucks including				
intersections	some emergency vehicles may				
	have difficulty moving through				
	roundabouts				
+ Can reduce crash severity	- Uncomfortable for bicyclists whom				
	may be sharing the travel lane				

## **Speed Hump**

(Speed Cushion, Speed Table, Raised Intersection, Raised Crosswalk)





^ Figure 13 | Plan View Graphic, Speed Hump (NACTO)

#### **Examples**



Raised crosswalk on 19<sup>th</sup> Ave W in West Fargo, ND



Speed bump on Golf Course Road in Fargo, ND

### **Description**

Speed humps, speed cushions, or speed tables use a vertical offset to slow vehicles at strategic locations. Raised intersections are similar to speed tables however, the entire intersection is raised. By forcing part or all of a vehicle's wheelbase upward, drivers must slow down in order to travel over speed humps comfortably. West Fargo has recently implemented more speed humps on lower traffic volume streets or other strategic parts of the City to slow down traffic and increase safety.

#### **Cost & Maintenance**

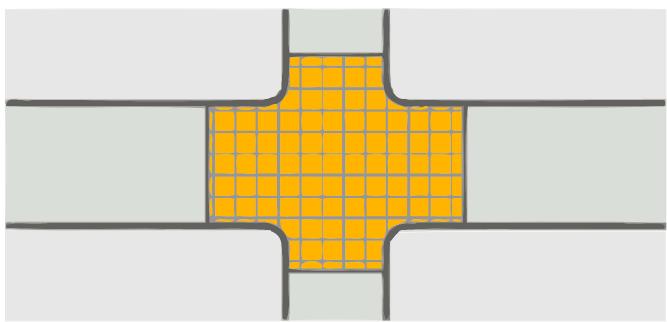


Dependent on design and pavement material choice.

Pros	Cons				
+ Forces a significant speed	- Speeds may increase after or				
reduction	between speed humps				
+ Can be an effective yet low-cost	- Speed humps force emergency				
solution	vehicles to slow down				

#### **Pavement Material**

(Pavement Markings)



^ Figure 14 | Plan View Graphic, Pavement Material (NACTO)

**Examples** 



Raised, stamped, and stained intersection near Freedom Elementary in West Fargo, ND 29 | 2021 West Fargo Traffic Calming Study



Intersection pavement material in downtown Fargo, ND



#### Description

Pavement appearance can be uniquely altered through treatments that add visual interest, such as colored or pattern-stamped asphalt, concrete, or brickwork. Pavement material is typically used to alert drivers, particularly at strategic crossings or intersections. Aside from the visual appearance, certain pavement textures may also physically vibrate vehicles, causing drivers to feel and hear the difference in driving surface which can slow travel speed and increase awareness on the roadway.

#### **Cost & Maintenance**





Depends upon the quantity and type of paving material or if paired with a raised intersection.

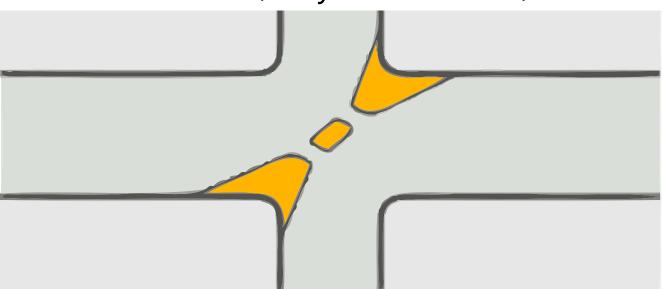
Pros	Cons
+ Can be low-cost depending on material used	- Minimal speed reduction
+ No impact on drainage or access	- Pavement may require more long- term maintenance especially if brickwork is used

#### **Diverter**

(Closure, Partial Closure, Diagonal Diverter, Median Barrier, Forced Turn Island,

Forced Turn Island, Bicycle Boulevard, Semi-Diverter)





^ Figure 15 | Plan View Graphic, Diverter (NACTO)

#### **Examples**



Diverter in residential area of Minneapolis, MN



Bicycle boulevard diverts vehicular traffic in Rochester, NY

### **Description**

Diverters and other traffic volume management strategies restrict movement along a roadway while maintaining access for bicyclists and pedestrians. Diverters move traffic to other parallel streets. West Fargo has not utilized diverters in the past and given the non-traditional development patterns of the project study area, the only feasible locations for application are in older West Fargo neighborhoods, where a traditional development pattern with gridded street network exists.

#### **Cost & Maintenance**

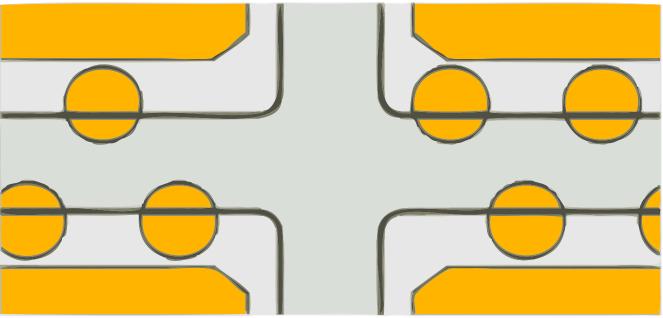


Costs increase with more complex designs and full closures.

Pros	Cons				
+ Reduces traffic volumes and	- May increase traffic on nearby				
speeds along the corridor	streets				
+ Improves pedestrian and bicycle	- May impact ease of access to				
safety	properties				

## Landscaping

(Building Lines, Street Trees)



^ Figure 16 | Plan View Graphic, Landscaping (NACTO)

#### **Examples**



Very mature street trees providing canopy coverage of 4<sup>th</sup> St N in Fargo, ND



Large street trees maturing in the Charleswood neighborhood of West Fargo, ND



## Description

A denser built environment with street trees or no significant building setbacks can narrow a driver's visual field. This can help keep drivers more alert and aware of neighborhood surroundings and can create a visual constriction of the roadway to influence driver behavior.

#### **Cost & Maintenance**



Depends upon landscaping size and quantity. Operations and maintenance efforts may increase in some areas and decrease in others.

Pros	Cons				
+ Does not alter roadway use of	- May not be as effective unless tree				
space or access	coverage is significant or building				
	setbacks are reduced to zero				
+ Increases roadway aesthetics and	- May take decades for boulevard				
livability	trees to fully mature				

## **Local Traffic Calming Examples**

The study team, with help from the SRC, identified numerous local examples of existing traffic calming infrastructure that has been implemented in West Fargo and Fargo. Although the effectiveness of local traffic calming infrastructure was not studied through this report, there is precedent that traffic calming infrastructure can be implemented successfully and maintained through the oftentimes harsh climate and weather events experienced in this region.

#### Median Island

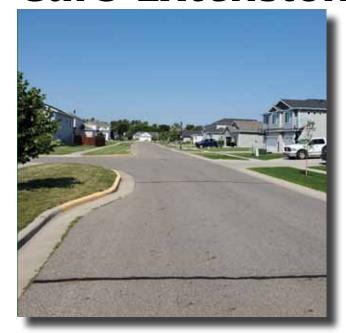






18th Ave W in Fargo, ND

#### **Curb Extensions**



30<sup>th</sup> Ave E in West Fargo, ND



1<sup>st</sup> St E near South Elementary School in West Fargo, ND

#### Mini Roundabout



19<sup>th</sup> Ave W in West Fargo, ND

## Speed Hump



19th Ave W in West Fargo, ND



Golf Course Road in Fargo, ND

## Landscaping



4<sup>th</sup> St N in Fargo, ND



Charleswood neighborhood of West Fargo, ND

#### **Pavement Material**



Freedom Elementary in West Fargo, ND



Downtown Fargo, ND

## **Evaluation Matrix - Traffic Calming Measures**

Traffic Calming Measure	Estimated Cost	Maintenance	Potential Speed Reduction	Public Support Score	Technical Support Score <sup>1</sup>	Access Friendly	Parking Friendly	Neighborhood Enhancement <sup>2</sup>
Lane Narrowing	\$\$\$	777	-1 to -2 MPH	2.32	4.00	<b>√</b>	<b>√</b>	X
Curb Extension	\$\$\$	777	-3 to -4 MPH	2.20	4.17	<b>√</b>	X	<b>√</b>
Pinchpoint	\$\$\$	777	-3 to -4 MPH	2.12	3.50	<b>X</b> 3	X	<b>√</b>
Chicane	\$\$\$	777	-6 to -9 MPH	1.96	2.67	<b>X</b> 3	X	<b>√</b>
Median Island	\$\$\$	777	-3 to -6 MPH	2.66	4.00	X	X	<b>√</b>
Mini Roundabout	\$\$\$	777	-4 MPH	2.53	3.17	<b>✓</b>	<b>✓</b>	<b>✓</b>
Speed Hump	\$\$\$	777	-6 to -8 MPH	3.68	3.33	<b>X</b> 3	<b>X</b> 3	X
Pavement Material		777	-1 to -2 MPH	2.55	3.50	<b>✓</b>	$\checkmark$	<b>✓</b>
Diverter	\$\$\$	777	NA	2.05	2.33	X		
Landscaping	\$\$\$	777	NA	2.94	4.67	<b>✓</b>	<b>✓</b>	<b>✓</b>

The alternative evaluation matrix may be used by the City of West Fargo during <sup>3</sup>Pinchpoints, chicanes, and speed humps may be harder to fit in certain areas future traffic calming project development to weigh different options side-by- with access driveways on both sides of the street. Speed humps also may not side based upon the existing conditions and various factors of the street being impact on-street parking depending on the design. evaluated.

<sup>1</sup>Similar to the public support score, the technical support score is derived from SRC-specific survey responses regarding support of the traffic calming options.

<sup>2</sup>Neighborhood enhancement options are those which may enhance the character of West Fargo by adding greenspace or other elements of detailed aesthetic. These measures may also be considered a neighborhood enhancement project that may be programmed outside of a traffic calming specific project.

## 5 | Traffic Calming Recommendations

Step 1 | Traffic Calming Policy Highest Priority

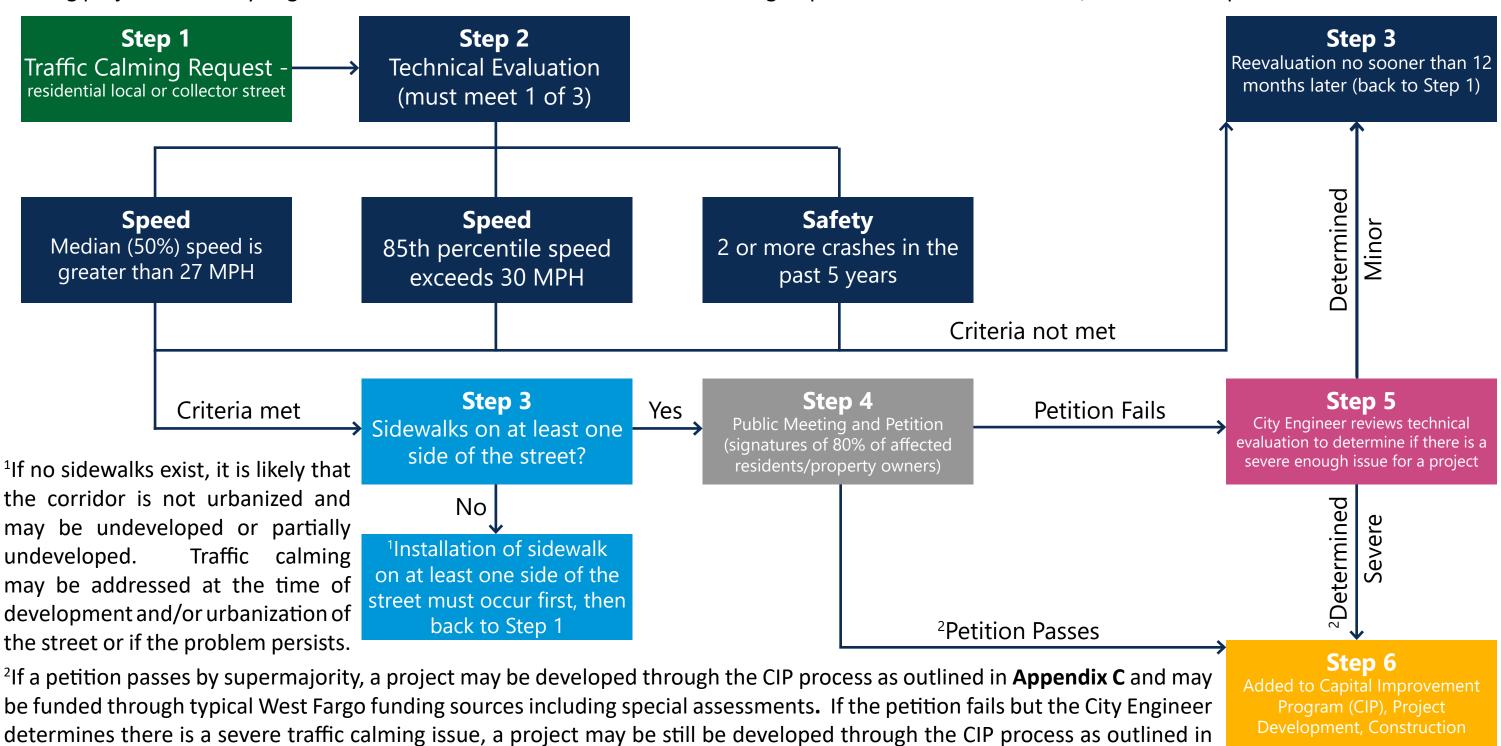
Chapter 5 provides community-wide prioritized recommendations for the City of West Fargo to address traffic calming concerns. The recommendations are based upon analysis of the root issues identified at the six (6) priority locations defined in Chapter 2 of this report. The recommendations found in this Chapter (Chapter 5) should be considered the priority recommendations to address traffic calming issues across the City of West Fargo.

This Study lays out a preliminary traffic calming policy flow-chart that establishes objective technical criteria that would warrant a traffic calming project. Traffic calming projects should only be considered on roadways with a federal functional classification of local or collector.

The City of West Fargo should *develop* and *adopt* a <u>Traffic Calming Policy</u> based upon objective technical criteria. The policy should only be a few pages long and clearly describe the process and technical evaluation criteria that all traffic calming project requests will go through in West Fargo.

## Draft Traffic Calming Policy Flowchart

One of the highest priority recommendations of the West Fargo Traffic Calming Study is for the City Commission to establish and approve a traffic calming warrant policy. The warrant policy will be used by Engineering Department staff to evaluate whether requests for traffic calming are warranted based upon technical criteria. The traffic calming policy will provide transparent and clear guidance to the public, and help ensure objectivity when programming traffic calming projects. The City Engineer will conduct the review of all traffic calming requests. The flowchart below, details the request



**Appendix C** however, special assessments may not be used to fund the project and alternate sources will be pursued.

## **Step 2 | Priority Locations**

The evaluation of the six (6) priority locations against the preliminary traffic calming policy indicates that the following locations meet the criteria to be eligible for a traffic calming project. See **Appendix A** for site-specific evaluation and prioritization details. Locations below are listed in order of priority based upon technical evaluation and should be considered for project programming through the Traffic Calming Policy process:

1<sup>st</sup> | 16<sup>th</sup> St E, south of 13<sup>th</sup> Ave E

2<sup>nd</sup> | 15<sup>th</sup> Ave E, between 6<sup>th</sup> and 9<sup>th</sup> St E

3<sup>rd</sup> | Beaton Dr, between Sheyenne St and 9<sup>th</sup> St E

4<sup>th</sup> | 10<sup>th</sup> St W, south of 13<sup>th</sup> Ave W

5<sup>th</sup> | 7<sup>th</sup> St W, between 15<sup>th</sup> and 19<sup>th</sup> Ave W

6<sup>th</sup> | 2<sup>nd</sup> St E, between 32<sup>nd</sup> and 40<sup>th</sup> Ave E

See **Appendix A** for site-specific existing conditions, traffic conditions, planning-level cost estimates, and preliminary technical evaluation matrix.

## **Step 3** | Alternate Locations

The City should collect existing conditions and traffic data at the four (4) alternative locations identified in this Study. These locations should be next on the list for formal traffic calming policy evaluation based upon complaints received by City departments over the last several years.

## **Step 4 | Development Code**

This Study also identifies areas within the City's development code that should be revised to proactively address root traffic calming issues caused by development across the City including the following:

#### **Boulevard Trees | Chapter 4, Title IV, Section 4-449-A**

West Fargo should consider strengthening the boulevard tree standard to require minimum spacing of boulevard trees by classification of the roadway and timing of boulevard tree planting after development. Clarification for the responsibility of boulevard tree planting on double-fronting lots should also be considered.

Based on the existing conditions analysis of priority corridors, consistency of boulevard tree planting could also be improved in West Fargo. One way to accomplish this would be to make the planting boulevard trees the sole responsibility of the City, funded through an adjustment to forestry department fees. An alternative could be more strict enforcement of landscaping standards to ensure consistent planting and establishment of boulevard trees.

#### **Driveway Spacing | Title II, Chapter 2, Section 2-0119**

The City should consider increased driveway spacing in certain contexts where on-street parking may also be present. Factors to consider when determining proper driveway spacing should include land use such as whether or not twin homes or town homes abut the street and if parking will be allowed on both sides. Existing conditions analysis of priority corridors indicates that on-street parking is underutilized under certain conditions, effectively creating wider travel-lanes that contribute to higher vehicular speeds. Driveway spacing can negatively impact on-street parking utilization and boulevard tree spacing.

#### On-Street Parking | Title IV, Chapter 4, Section 4-434.4

West Fargo should consider establishing more robust on-street parking

regulations on local and collector roadways. Encouraging on-street parking in applicable areas where utilization may be high, can visually narrow the roadway, making higher vehicular speeds less comfortable for drivers and provides a buffer between traveling vehicles on the street and pedestrians along the sidewalk.

#### Road/Lane Width | Title IV, Chapter 4, Section 4-0406.3

West Fargo may consider revising ordinance language in regards to local and collector street widths to have a maximum width or not to exceed width (rather than a minimum width) based upon the number of travel- and on-street parking lanes. An 11-foot maximum travel lane and 8-foot maximum parking lane is encouraged however, different standards could be modified within reason based upon land use. Narrowing roadway pavement is one of the most effective ways to proactively discourage speeding, enhance safety, and is much more financially sustainable in the long-term task of roadway operations and maintenance.

#### Road Network Circuity | Title IV, Chapter 4, Section 4-04

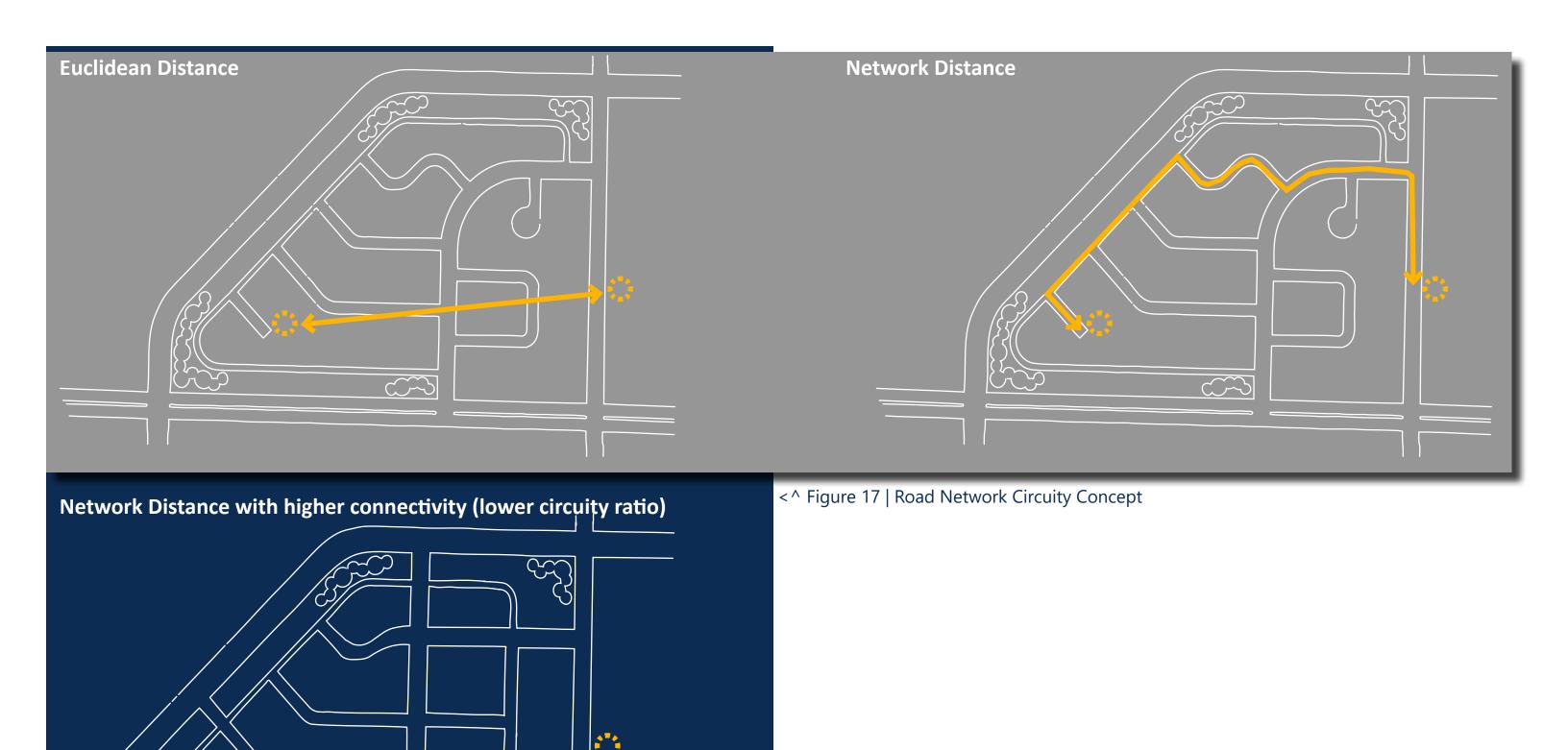
The City should add language regarding roadway network circuity or network efficiency to the Subdivision Regulations. Even as a simple concept, encouraging network efficiency will help improve traffic operations and safety on City of West Fargo streets, proactively calming traffic by increasing directness of vehicular travel.

See below regarding how Road Network Circuity can be calculated. The figure on the following page shows the basic concept of network circuity and how connectivity increases directness of vehicular travel.

Road Network Circuity Ratio = Network Distance

Euclidian Distance

The lower the calculated ratio, the higher the connectivity and directness of travel.



## **Step 5 | Refinement**

West Fargo should refine and update the Traffic Calming Policy and this Study to reflect what is working and what is not. For example, if every project evaluated through the Traffic Calming Policy meets the criteria, the City may want to adjust the technical evaluation criteria to weed out roadways with less of a traffic calming problem. This will help ensure that major traffic calming issues are being programmed and that budget is being prioritized for locations with the worst problems. The Traffic Calming Study itself may also need updating to reflect best practices, effectiveness, and/or public support for various traffic calming measures identified within.

## Step 6 | Traffic Calming Program

The City should have in place a clear and transparent Traffic Calming Program that residents, City staff, and policy-makers can easily understand. The Traffic Calming Program is the City's Traffic Calming Policy in action and will ultimately help meet the goals and objectives of West Fargo's Comprehensive Plan, *West Fargo 2.0* and to uphold the City's reputation as a wonderful place to live.

# 6 Traffic Calming Program Funding

Highway Safety Improvement Program (HSIP)

The traffic calming program should be funded by the typical funding sources West Fargo uses to pay for capital improvements. Funding sources may include:

**Capital Sales Tax** 

**Utility Fees** 

**Outside Funds** 

- **-Local & State Agencies Cost Shares**
- -State and Federal Grants

**Special Assessments** 

**General and/or other Bonds** 

**Other City Funds** 

-Special use funds (TIF, Economic Development)

The North Dakota Department of Transportation (NDDOT) Highway Safety Improvement Program (HSIP) provides discretionary or competitive federal funding for projects to achieve significant reduction in traffic fatalities and serious injuries on all public roads through the implementation of infrastructure-related safety improvements which would include traffic calming measures. If there are high instances of crashes at a given location being evaluated through the Traffic Calming Policy, a traffic calming project or portions thereof, may be eligible for HSIP funds. HSIP program funds can provide up to 90% federal cost participation for eligible projects and should be pursued for applicable traffic calming projects in West Fargo to help offset the costs associated with implementing traffic calming.

## 7 Resources







National Association of City Transportation Officials

In the West Fargo Traffic Calming Study, there are numerous references to national standards for traffic calming and roadway design engineering from the following sources:

- -Federal Highway Administration (FHWA) Office of Safety. Traffic Calming ePrimer. Available: https://safety.fhwa.dot.gov/speedmgt/traffic\_calm.cfm Accessed June 2021. Last Modified: February 15, 2017.
- -Institute of Transportation Engineers (ITE). Traffic Calming Measures Guide. Available: https://www.ite.org/technical-resources/traffic-calming/traffic-calming-measures/

Accessed June 2021. Last Modified:

- -National Association of City Transportation Officials (NACTO). Urban Street Design Guide. https://nacto.org/publication/urban-street-design-guide/design-controls/design-speed/speed-reduction-mechanisms/Accessed June 2021. Last Modified: September, 2013.
- -Federal Highway Administration (FHWA). Manual on Uniform Traffic Control Devices (MUTCD). Available: https://mutcd.fhwa.dot.gov/Accessed June 2021. Last Modified: June 21, 2021.

## West Fargo Traffic Calming Program Contact

Dustin Scott, PE

City Engineer

Contact Form (link) (701) 515-5000

#### Agenda Item 3e



Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.532.5100 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

**To:** Metro COG Policy Board From: Cindy Gray, Executive Director

**Date:** February 4, 2022

Re: Infrastructure Investment and Jobs Act (IIJA) Planning Emphasis Areas and

Future Needs for Metro COG Studies and Plans

**Attachment 1** to this memo is a document that summarizes the planning emphasis areas of the IIJA. They include:

- Tackling the Climate Crisis Transition to a Clean Energy, Resilient Future
- Equity and Justice 40 in Transportation Planning
- Complete Streets
- Public Involvement
- Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD)
   Coordination
- Federal Land Management Agency (FLMA) Coordination
- Planning and Environment Linkages (PEL)
- Data in Transportation Planning

We will be learning more about the specific intent of each of these emphasis areas in the near future.

Attachment 2 to this memo is an updated list of projects that have been suggested in the past as well as one or two new projects for MPO required plans such as our Metropolitan Transportation Plan, which is due for an update by fall of 2024. Since estimates for the 2023 budget will be prepared in the spring, followed by the 2023-2024 Unified Planning Work Program (UPWP) during the summer for adoption in the fall of 2022, it is important that we revisit this list to identify new project needs and to prioritize projects for inclusion in future UPWPs. The TTC did not come up with projects at its regular February meeting. Instead, this will be discussed at the March meeting, and will incorporate anything that is requested by local jurisdictions between the February and March meetings.

As we plan for future projects, it will be important that we address and incorporate the IIJA Planning Emphasis Areas.

Requested Action: None. This item will be discussed again on the March agenda.

Federal Transit Administration

December 30, 2021

**Attention:** FHWA Division Administrators

FTA Regional Administrators

Subject: 2021 Planning Emphasis Areas for use in the development of Metropolitan and

Statewide Planning and Research Work programs.

With continued focus on transportation planning the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) Offices of Planning are jointly issuing updated Planning Emphasis Areas (PEAs). The PEAs are areas that FHWA and FTA field offices should emphasize when meeting with the metropolitan planning organizations, State departments of transportation, Public Transportation Agencies, and Federal Land Management Agency counterparts to identify and develop tasks associated with the Unified Planning Work Program and the Statewide Planning and Research Program. We recognize the variability of work program development and update cycles, so we encourage field offices to incorporate these PEAs as programs are updated.

Please note that this letter is intended only to provide clarity regarding existing requirements. It is not binding and does not have the force and effect of law. All relevant statutes and regulations still apply.

Sincerely,

Nuria Fernandez Administrator

Federal Transit Administration

Stephanie Pollack Deputy Administrator

Federal Highway Administration

Herdry Pallack

Enclosure

#### 2021 Planning Emphasis Areas:

#### <u>Tackling the Climate Crisis – Transition to a Clean Energy,</u> Resilient Future

Federal Highway Administration (FHWA) divisions and Federal Transit Administration (FTA) regional offices should work with State departments of transportation (State DOT), metropolitan planning organizations (MPO), and providers of public transportation to ensure that our transportation plans and infrastructure investments help achieve the national greenhouse gas reduction goals of 50-52 percent below 2005 levels by 2030, and net-zero emissions by 2050, and increase resilience to extreme weather events and other disasters resulting from the increasing effects of climate change. Field offices should encourage State DOTs and MPOs to use the transportation planning process to accelerate the transition toward electric and other alternative fueled vehicles, plan for a sustainable infrastructure system that works for all users, and undertake actions to prepare for and adapt to the impacts of climate change. Appropriate Unified Planning Work Program work tasks could include identifying the barriers to and opportunities for deployment of fueling and charging infrastructure; evaluating opportunities to reduce greenhouse gas emissions by reducing single-occupancy vehicle trips and increasing access to public transportation, shift to lower emission modes of transportation; and identifying transportation system vulnerabilities to climate change impacts and evaluating potential solutions. We encourage you to visit FHWA's Sustainable Transportation or FTA's Transit and Sustainability Webpages for more information.

(See <u>EO 14008</u> on "Tackling the Climate Crisis at Home and Abroad," <u>EO 13990</u> on "Protecting Public Health and the Environment and Restoring Science to Tackle the Climate Crisis." <u>EO 14030</u> on "Climate-Related Financial Risk," See also <u>FHWA Order 5520</u> "Transportation System Preparedness and Resilience to Extreme Weather Events," FTA's "<u>Hazard Mitigation Cost Effectiveness Tool</u>," FTA's "<u>Emergency Relief Manual</u>," and "<u>TCRP Document 70: Improving the Resilience of Transit Systems Threatened by Natural Disasters")</u>

#### **Equity and Justice 40 in Transportation Planning**

FHWA Division and FTA regional offices should work with State DOTs, MPOs, and providers of public transportation to advance racial equity and support for underserved and disadvantaged communities. This will help ensure public involvement in the planning process and that plans and strategies reflect various perspectives, concerns, and priorities from impacted areas. We encourage the use of strategies that: (1) improve infrastructure for non-motorized travel, public transportation access, and increased public transportation service in underserved communities; (2) plan for the safety of all road users, particularly those on arterials, through infrastructure improvements and advanced speed management; (3) reduce single-occupancy vehicle travel and associated air pollution in communities near high-volume corridors; (4) offer reduced public transportation fares as appropriate; (5) target demand-response service towards communities with higher concentrations of older adults and those with poor access to essential services; and (6) consider equitable and sustainable practices while developing transit-oriented development including affordable housing strategies and consideration of environmental justice populations.

Executive Order 13985 (Advancing Racial Equity and Support for Underserved Communities) defines the term "equity" as the consistent and systematic fair, just, and impartial treatment of all individuals, including individuals who belong to underserved communities that have been denied such treatment, such as Black, Latino, and Indigenous and Native American persons, Asian

Americans and Pacific Islanders and other persons of color; members of religious minorities; lesbian, gay, bisexual, transgender, and queer (LGBTQ+) persons; persons with disabilities; persons who live in rural areas; and persons otherwise adversely affected by persistent poverty or inequality. The term "underserved communities" refers to populations sharing a particular characteristic, as well as geographic communities, that have been systematically denied a full opportunity to participate in aspects of economic, social, and civic life, as exemplified by the list in the preceding definition of "equity." In addition, <a href="Executive Order 14008">Executive Order 14008</a> and <a href="M-21-28">M-21-28</a> provides a whole-of-government approach to advancing environmental justice by stating that 40 percent of Federal investments flow to disadvantaged communities. FHWA Division and FTA regional offices should work with State DOTs, MPOs, and providers of public transportation to review current and new metropolitan transportation plans to advance Federal investments to disadvantaged communities.

To accomplish both initiatives, our joint planning processes should support State and MPO goals for economic opportunity in disadvantaged communities that have been historically marginalized and overburdened by pollution and underinvestment in housing, transportation, water and wastewater infrastructure, recreation, and health care.

#### **Complete Streets**

FHWA Division and FTA regional offices should work with State DOTs, MPOs and providers of public transportation to review current policies, rules, and procedures to determine their impact on safety for all road users. This effort should work to include provisions for safety in future transportation infrastructure, particularly those outside automobiles.

A complete street is safe, and feels safe, for everyone using the street. FHWA and FTA seek to help Federal aid recipients plan, develop, and operate streets and networks that prioritize safety, comfort, and access to destinations for people who use the street network, including pedestrians, bicyclists, transit riders, micro-mobility users, freight delivery services, and motorists. The goal is to provide an equitable and safe transportation network for travelers of all ages and abilities, including those from marginalized communities facing historic disinvestment. This vision is not achieved through a one-size-fits-all solution – each complete street is unique and developed to best serve its community context and its primary role in the network.

Per the National Highway Traffic Safety Administration's 2019 data, 62 percent of the motor vehicle crashes that resulted in pedestrian fatalities took place on arterials. Arterials tend to be designed for vehicle movement rather than mobility for non-motorized users and often lack convenient and safe crossing opportunities. They can function as barriers to a safe travel network for road users outside of vehicles.

To be considered complete, these roads should include safe pedestrian facilities, safe transit stops (if present), and safe crossing opportunities on an interval necessary for accessing destinations. A safe and complete network for bicycles can also be achieved through a safe and comfortable bicycle facility located on the roadway, adjacent to the road, or on a nearby parallel corridor. Jurisdictions will be encouraged to prioritize safety improvements and speed management on arterials that are essential to creating complete travel networks for those without access to single-occupancy vehicles.

#### **Public Involvement**

Early, effective, and continuous public involvement brings diverse viewpoints into the decisionmaking process. FHWA Division and FTA regional offices should encourage MPOs, State DOTs, and providers of public transportation to increase meaningful public involvement in transportation planning by integrating Virtual Public Involvement (VPI) tools into the overall public involvement approach while ensuring continued public participation by individuals without access to computers and mobile devices. The use of VPI broadens the reach of information to the public and makes participation more convenient and affordable to greater numbers of people. Virtual tools provide increased transparency and access to transportation planning activities and decisionmaking processes. Many virtual tools also provide information in visual and interactive formats that enhance public and stakeholder understanding of proposed plans, programs, and projects. Increasing participation earlier in the process can reduce project delays and lower staff time and costs. More information on VPI is available <a href="here">here</a>.

### Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD) Coordination

FHWA Division and FTA regional offices should encourage MPOs and State DOTs to coordinate with representatives from DOD in the transportation planning and project programming process on infrastructure and connectivity needs for STRAHNET routes and other public roads that connect to DOD facilities. According to the Declaration of Policy in 23 U.S.C. 101(b)(1), it is in the national interest to accelerate construction of the Federal-aid highway system, including the Dwight D. Eisenhower National System of Interstate and Defense Highways, because many of the highways (or portions of the highways) are inadequate to meet the needs of national and civil defense. The DOD's facilities include military bases, ports, and depots. The road networks that provide access and connections to these facilities are essential to national security. The 64,200-mile STRAHNET system consists of public highways that provide access, continuity, and emergency transportation of personnel and equipment in times of peace and war. It includes the entire 48,482 miles of the Dwight D. Eisenhower National System of Interstate and Defense Highways and 14,000 miles of other non-Interstate public highways on the National Highway System. The STRAHNET also contains approximately 1,800 miles of connector routes linking more than 200 military installations and ports to the primary highway system. The DOD's facilities are also often major employers in a region, generating substantial volumes of commuter and freight traffic on the transportation network and around entry points to the military facilities. Stakeholders are encouraged to review the STRAHNET maps and recent Power Project Platform (PPP) studies. These can be a useful resource in the State and MPO areas covered by these route analyses.

#### Federal Land Management Agency (FLMA) Coordination

FHWA Division and FTA regional offices should encourage MPOs and State DOTs to coordinate with FLMAs in the transportation planning and project programming process on infrastructure and connectivity needs related to access routes and other public roads and transportation services that connect to Federal lands. Through joint coordination, the State DOTs, MPOs, Tribal Governments, FLMAs, and local agencies should focus on integration of their transportation planning activities and develop cross-cutting State and MPO long range transportation plans, programs, and corridor studies, as well as the Office of Federal Lands

Highway's developed transportation plans and programs. Agencies should explore opportunities to leverage transportation funding to support access and transportation needs of FLMAs before transportation projects are programmed in the Transportation Improvement Program (TIP) and Statewide Transportation Improvement Program (STIP). Each State must consider the concerns of FLMAs that have jurisdiction over land within the boundaries of the State (23 CFR 450.208(a)(3)). MPOs must appropriately involve FLMAs in the development of the metropolitan transportation plan and the TIP (23 CFR 450.316(d)). Additionally, the Tribal Transportation Program, Federal Lands Transportation Program, and the Federal Lands Access Program TIPs must be included in the STIP, directly or by reference, after FHWA approval in accordance with 23 U.S.C. 201(c) (23 CFR 450.218(e)).

#### Planning and Environment Linkages (PEL)

FHWA Division and FTA regional offices should encourage State DOTs, MPOs and Public Transportation Agencies to implement PEL as part of the transportation planning and environmental review processes. The use of PEL is a collaborative and integrated approach to transportation decisionmaking that considers environmental, community, and economic goals early in the transportation planning process, and uses the information, analysis, and products developed during planning to inform the environmental review process. PEL leads to interagency relationship building among planning, resource, and regulatory agencies in the early stages of planning to inform and improve project delivery timeframes, including minimizing duplication and creating one cohesive flow of information. This results in transportation programs and projects that serve the community's transportation needs more effectively while avoiding and minimizing the impacts on human and natural resources. More information on PEL is available <a href="https://example.com/here-exam

#### **Data in Transportation Planning**

To address the emerging topic areas of data sharing, needs, and analytics, FHWA Division and FTA regional offices should encourage State DOTs, MPOs, and providers of public transportation to incorporate data sharing and consideration into the transportation planning process, because data assets have value across multiple programs. Data sharing principles and data management can be used for a variety of issues, such as freight, bike and pedestrian planning, equity analyses, managing curb space, performance management, travel time reliability, connected and autonomous vehicles, mobility services, and safety. Developing and advancing data sharing principles allows for efficient use of resources and improved policy and decisionmaking at the State, MPO, regional, and local levels for all parties.

#### 2022 Solicitation for Future Transportation Planning Project Needs **METRO** in the Fargo-Moorhead Metropolitan Planning Area **Probable Cost** Suggested Project Name Location Description Juris-Relevant Planning Suggested dictions Range **Factors** Year **Not Programmed** 2023-2024 Metropolitan Metro Area The 2050 update of the Metropolitan Transportation Plan ΑII \$350,000 All Metro COG Transportation Plan -2050 2023-2024 Clay County Heartland Clay County, \$100,000 to A. E. J Metro COG Moorhead to Hawley The Clay Co Heartland Trail Task for has been working on planning of the Heartland \$200,000, depending Trail Alignment Analysis Trail since 2014. With a planned trail alignment already proposed, the next step is to Moorhead, upon extent of study conduct in-depth analysis of the planned alignment in order to (a) determine any Dilworth. obstacles associated with the alignment, (b) determine efforts to overcome the Glyndon, obstacles, and (c) determine easements needed to construct the trail. This study Hawley would analyze the trail between Moorhead/Dilworth and Hawley. 2023 or 2024 TDM Review Study Metro Area Thorough technical review of the TDM Metro COG Cost range needed. F, G, I (all factors to Consultant some extent) HDR (MTP 2024 Regional Traffic Signal Metro Area Description needed. Develop scope of work after commpletion of ITS Regional Cost range needed. B, D, E, G System Master Plan Architecture Plan if this project moves forward. Consultant) Metro COG 2023 Electric Vehicle Metro Area Outline steps the region can take to support and encourage electric vehicle adoption Metro COG Cost range needed. A, D, E, F, G, I, J Readiness Study 2024 Traffic Calming Moorhead - 4th Street The purpose of this study would be to review traffic calming alternatives along 4th Moorhead \$200,000 B, E, F, G, H, I Metro COG Alternatives Study and 5th Street from Street S and 5th Street S in Moorhead. The roadways currently have a varied cross Main Avenue to 22nd section width, which encourages faster vehicular speeds on the northerly blocks just Avenue S south of Main Avenue. Alternatives would look at pedestrian mobility, safety, reducing the need for enforcement, safety improvements, and bicycle accommodations, and potential for transit improvements. Citizens have already met during a meeting organized by walkability advocates to discuss these roadways and potential future configurations. 2023 or 2024 East Dilworth / I-94 to Clay Co Rd. 83 Planning Study to review alignment for north/south corridor between Highway 336 Dilworth. \$200,000 A, B, D, E, F, G Metro COG Moorhead N/S Arterial and 14th Street. Includes need and feasibility of RR grade separation and I-94 Moorhead. Corridor connection. Clay Co, 2024 Vehicular Bridge Metro Area Building on work completed over 20 years ago, conduct a feasibility study of Fargo, Cost range needed. A, B, C, D, E, F, G, J Metro COG Crossing Feasibility additional vehicular bridge crossings between 100th Ave S (Fargo) to 76th Ave Moorhead. Study N/Cass Co 22 to determine regional priorities, impacts, current opportunities and Cass and constraints, and planning level cost estimates associated with various crossing Clay alignments in developed and currently undeveloped areas. A study of this nature Counties should also look at regional connectivity to existing or planned corridors.

Beyond	Rails to Trails Study -	Moorhead to Kragnes	The rail line from north Moorhead to Kragnes is abandoned. This presents an	Moorhead,	\$100,000 - \$200,000	A. B. D. F. F. I	Moorhead
•	Moorhead to Kragnes	inconnected to Mugnes	opportunity for a rails-to-trails project. This study would looks at the costs, feasibilty, and coordination necessary for a potential trail between Moorhead and Kragnes utilizing the abandon rail alignment.	Clay County	\$100,000 \$200,000	۲, ۵, ۵, ۵, ۲, ۱, ۶	Wicomedu
	15th Street / I-94 / Sheyenne Diversion Overpass Study	West Fargo / Cass County	The purpose of this study would be to study the costs, benefits, impacts, implementation, and other attributes associated with an overpass that would span I-94 and the Sheyenne Diversion just west of West Fargo. Per the 13th Avenue Corridor Study, this overpass would be located in the vicinity of 13th Ave W and CR 28 (15th St NW). This study could also look at roadway connectivity and a future roadway network on the southwest side of I-94/Sheyenne Diversion.	West Fargo, Cass County, NDDOT	\$75,000 - \$200,000	A, B, D, E, F, G, J	HDR, West Fargo
	Regional Pavement Management Study	UZA or subset of streets within UZA		Could be any or all cities			Metro COG
	Access to Downtown from Interstate Highways	From I-94 and I-29	Planning study to examine alternatives for improved access and way-finding from Interstate Highway system to downtown. Could this be added to the interstate study due to potential relationship with interstate access?				
Recently	Programmed c	or Under Contr	act				
2020-21	Veterans Blvd Corridor Study Programmed for 2020. In 2021, project scope expanded to study at Sheyenne	Veterans Blvd south of 40th Avenue S. Sheyenne Street south	The purpose of this study would be to take a more detailed look at the transportation needs along the Veterans Blvd section line as it estends south of 52nd Avenue S and into Fargo's future growth area. Some of the unique challenges along this corridor include a drain crosing, future regional stormwater pond, and potential joint jurisdiction with Horace south of 64th Avenue S. We anticipate development pressures in this area in the not too distant future, and this may be an area that warrants some additional attention at some point.	City of Fargo, City of Horace, Cass County, West Fargo	\$150,000 - \$200,000 \$60,000	A, D, E, G	Fargo Planning Department
	Red River Greenway Study - scoped for 2021- 2022	Fargo	Drawing upon the results of the Bike Gap Study, and based on significant ped/bike input as part of the MTP, study and plan wayfinding, public improvements along the river including extensions of the existing trail, improved connectivity both within the greenway and to nearby neighborhoods and attractions, access to open space, and connectedness to nature and potential sites for human restoration and recreation.	Fargo	\$155,000 + \$15,000 from Fargo Park District	A, E, F, J	Metro COG (based on Fargo's request in 2018)
	TH 10 - Scheduled for 2022	34th St through Dilworth	Planning Study in preparation for reconstruct in 2027.	Dilworth, MNDOT	\$160,000	A, D, E, G	MNDOT
	Metro Bike and Ped Plan Update - Under contract for 2021	Metro Wide	The metropolitan area bike and ped plan was last completed inhouse in 2016 and wil be due for an update in 2021. We could consider hiring a consultant for all or portions of the update.	All	\$175,000	A, B, D, E, F, H, J	Metro COG

	Interstate Operations Study (Update to 2011)	Area	Study and provide detailed recommendations for short-term and long-term improvement needs (capacity, system management, etc.) on the Interstate system. Potentially could include some TSMO strategies. MNDOT has expressed concern for I-94 lane configuration through Moorhead. 2028-2029 Reconstruction in Minnesota. Include study of ring route (reliever route) around outside of FM Diversion in Cass County.	NDDOT, MnDOT, Fargo, Moorhead, West Fargo	\$400,000	I	NDDOT, MnDOT, HDR (MTP Consultant)
	Fargo Transportation Plan - under contract for 2021		Deep dive into future transportation network, focusing on policy and planning for an efficient, connected and continuous network of transportation facilities for all modes of transportation. This could be done as part of an overall comp plan update for the City of Fargo.		\$200,000		Fargo Engineering
	US-81 Corridor Study (University Drive & 10th Street)		Study and provide detailed recommendations for short-, mid-, and long-term improvement needs (capacity, system management, etc.) primarily on the one-way pair system. Could include feasible network design alternatives.	Fargo		A, B, C, D, E, F, G, [I(?)]	Metro COG
_	25th Street S Corridor Study		25th St S from 32nd Ave S to 58th Ave S - The health of the asphalt section will need major work in the near future and peak hour capacity issues are occurring.	City of Fargo	\$150,000 - 200,000		Fargo Engineering

#### **IIJA Planning Emphasis Areas**

- Tackling the Climate Crisis Transition to a Clean Energy, Resilient Future
- Equity and Justice 40 in Transportation Planning
- Complete Streets
- Public Involvement
- Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD) Coordination
- Federal Land Management Agency (FLMA) Coordination
- Planning and Environmental Linkages (PEL)
- Data in Transportation Planning

#### **FAST Act Planning Factors**

- A. support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- B. increase the safety of the transportation system for motorized and nonmotorized users;
- C. increase the security of the transportation system for motorized and nonmotorized users;
- D. increase the accessibility and mobility of people and for freight;
- E. protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local
- F. enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- G. promote efficient system management and operation;
- H. emphasize the preservation of the existing transportation system;
- I. improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation; and
- J. enhance travel and tourism.

#### Agenda Item 3f

#### METROCOG Fargo-Moorhead Metropolitan Council of Governments

Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.532.5100 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

**To:** Policy Board

From: Cindy Gray, Executive Director

Date: February 11, 2022

Re: Proposed Revision to Personnel Policies re. Time Off Request

My goal in bringing forward this request to amend the personnel policies is to eliminate the need for the Time Off Request (also know as Absence Request or Request for Leave) for employees when using vacation, sick leave, or compensatory time. The use of the form creates confusion when NDDOT reviews our requests for reimbursement of federal funds.

Over the past couple of years, we have had employees fill out forms for anticipated sick leave or vacation (or retroactive requests for sick leave). In some cases, they might anticipate using a certain amount of leave time and then use a bit more or less than anticipated, and while the person's timesheet is approved, we don't find it necessary or we forget to amend the amount requested on the form. NDDOT flags it as some kind of issue when we submit our monthly reimbursement request. The only thing that really matters to them should be the amount on the approved timesheets, since I approve those, and the consistency between timesheets and pay check stubs.

The current form is shown in **Attachment 1**. The form has been set up for use with all types of leave. Under this change, vacation and sick leave would be removed from the form. The current policies, as well as the proposed revisions to those policies are shown in **Attachment 2**.

In all practicality, we usually have weekly staff meetings, and as part of the agenda, we update an on-going list of upcoming vacations or other leave, and all staff are told to put vacations and known sick time use (i.e. medical, dental or vision appointments) on their shared calendars with an indication they will be out of the office. If the appointments are confidential, they can mark them as private, and just indicate they're out of the office for an appointment. If there are conflicts with upcoming meetings, staff are generally eager to log in from wherever they're at, or they arrange for someone else to be at a meeting in their place. They typically do not like to miss meetings about projects for which they are responsible.

The Time Off Request would continue to exist for Jury Duty, Funeral Leave, Military Leave, and Leave without Pay. The reference to Maternity/Paternity Leave should be updated to state FMLA.

At their regular February 2, 2022 meeting, the Executive Committee recommended bringing this update to the Policy Board for discussion and approval.

Requested Action: Approve the proposed changes to the Personnel Policies to eliminate the use of the Request for Leave form for sick leave, vacation, and compensatory time off.



Case Plaza Suite 232 | One 2nd Street North Fargo, North Dakota 58102-4807 p: 701.532.5100 | f: 701.232.5043 e: metrocog@fmmetrocog.org www.fmmetrocog.org

#### Time off Request

	Т	ime off Information	
Employee Name:			
-			
Type of Absence Red	quested:		
Sick		Funeral	Leave Without Pay
Military	☐Jury Duty	Maternity/Paternity	Other:
		Change to FMLA	
Dates of Absence:			
Dates		Hours Tota	al
Employee Signature			Date
	Exec	utive Director Approval	
Approved		жите 2 постол л.рр. от а.	
Rejected			
_ ,			
Executive Director Signa	ature		Date

- 7.05. Alternate Work Schedules. The Executive Director may establish adjusted work hours for employees who desire work hours different from those stated in Section 7.03. Requests for an alternate work schedule will be determined on a case-by-case basis. Requests for alternate work schedules may only be approved by the Executive Director under the following conditions:
- (a) Metro COG remains open between the regular office hours;
- (b) Effective staff communication and programming continuity is retained; and,
- (c) Metro COG's functions are sufficiently staffed to handle the needs of the Metro COG staff, the public and member governments.
  - 7.06. **Work Week.** The work week for either a regular or alternate schedule shall consist of forty (40) hours for full time employees. All hours utilized, including annual leave or sick leave, holiday or compensatory time, shall be included in computing the number of hours in the work week.
  - 7.07. Additional Work Time. Additional work time shall be that work time in excess of the work week defined in Section 7.06 of this manual. Hours worked in excess of the work week shall be paid to non-exempt personnel at the rate of one and one-half times (1 ½) for each over-time hour worked. All over-time shall require prior approval of the Executive Director. Non-exempt personnel shall include all positions classified in Section 6.04(a) above.

Amended March 19, 2020.

Exempt employees by virtue of their position may be required to work additional time to complete work assignments on time or to attend meetings or events outside of normal business hours. Such additional work time is not compensated unless as qualified in Section 7.08 of these policies.

7.08. Compensatory Time. Work required by an exempt employee outside of the alternate work schedule during any pay period may be eligible for compensatory time. For example, compensatory time may include the work time performed by an exempt staff person after their normal scheduled hours while attending City Commission or Council meetings or County Commission meetings to present reports or provide staff assistance. In addition to night meetings, compensatory time may also be claimed for special projects, special events, public comment opportunities, field monitoring of services or programs, meeting preparation, workload demands and emergencies. The use of All compensatory time off requests-shall be documented on the employee's timesheet, and the employee shall request the time off in advance through email correspondence with the Executive Director in

a manner similar to the use of vacation, and the anticipated absence from the office shall be placed on the employee's shared calendar.

Approval of the employee's timesheet shall constitute approval of the use of compensatory time. made in advance of the use of such time and approved by the Executive Director.

Additional time spent by an employee (not required by supervisor) to finish an assigned task at home or in the office is considered discretionary time and does not qualify as compensatory time unless approved by the Executive Director.

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Non-exempt employees will accrue compensatory time at a rate of 1 ½ times the hourly rate. Such instances will be minimized through administrative management of the employees' work flow by the Executive Director. Any time worked beyond the regular work week for "non-exempt" employees must be approved in advance by the Executive Director.

7.08.01 Accrual of Compensatory Time. An exempt employee's compensatory time will accumulate at the end of a pay period based on an hour-for-hour rate. Non-exempt employees will accumulate Compensatory time in the amount of 1 ½ hours for each hour in excess of 40 hours per pay period.

Amended March 19, 2020.

7.08.02 **Use of Compensatory Time.** Compensatory time may be used in <a href="half-">half-</a>
hourly increments in the same manner as annual or sick leave. Approval of the use of Compensatory Time will be contingent on maintaining sufficient staffing to handle the needs of Metro COG, the public and member governments. All Compensatory Time used must be approved in advance by the Executive Director.

Amended March 19, 2020.

7.08.03 **Loss of Compensatory Time.** Employees may not accrue more than forty (40) hours of Compensatory Time accumulated at any given time. Upon reaching the maximum forty (40) hours of accrued compensatory time, non-exempt employees required to work overtime will be paid overtime at the employee's overtime rate. An Employee will be paid for any accrued compensatory time upon termination from Metro COG.

Amended March 19, 2020.

7.09. **Meals.** Time which is to be taken for meals is the employee's own time. A maximum of a sixty (60) minute meal period shall be provided to employees. Lunch will generally be taken between the hours of 11:00 a.m. and 2:00 p.m.; however, Metro COG staff sometimes

attend meetings or make presentations to groups over typical lunch times, necessitating a lunch break at another time. Lunch regularly taken outside of this time shall constitute an alternate work schedule and will follow procedures as addressed in 7.05 of these policies.

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- 7.10. **Breaks**. Employees may be permitted paid rest periods to give employees time to relax, care for personal needs, etc. Employees may take two (2) fifteen (15) minute break periods during the work day, one during each half of a normal eight (8) hour shift. Use of this time shall be at the discretion of the employee; however, work breaks must be arranged so as to not interfere with Metro COG business. Unused breaks may not be accumulated nor shall break periods be utilized for extended lunch periods, early departure or late arrivals during the course of the normal work day.
- 7.11. **Timesheets.** Employee timesheets shall be signed and submitted to the Executive Director. The Executive Director shall verify and sign timesheets before submitting such reports to be entered into the payroll system. The timesheets, as approved by the Executive Director, shall be the basis of payroll preparation. The approved timesheets shall become part of the official fiscal records of Metro COG. Falsifying or misrepresenting time recorded by employees on their timesheets shall not be tolerated and may subject the employee to disciplinary action up to and including termination.

#### ARTICLE VIII. LEAVE

- 8.01. Vacation Leave. Each full time employee having Probationary, Regular or Acting Appointment status in Metro COG service customarily working forty (40) hours per week will accumulate vacation leave.

  Part-time employees working less than forty (40) hours per week will accumulate prorated vacation leave (see paragraph 8.01.05).
- 8.01.01 Vacation Leave Preference. Employees will have the ability in January of each year to schedule extended vacations (vacations of forty (40) or more hours) or other requested time off within the calendar year. Preference for requests plans made known to the Executive Director and other Metro COG staff at this time will be given those employees with the longest service with Metro COG. All other vacation requests will be made on a first come-first served basis. All vacation requests are contingent on operational readiness as stated in Section 8.01.02 of these policies.
- 8.01.02 **Operational Readiness.** Vacation leave will be scheduled so as to meet the operating requirements of Metro COG first and the preference of the

employees second. Attempts will be made to accommodate employees' desires; however, situations may arise due to workload, deadlines or other factors that vacation requests may be denied by the Executive Director.

- 8.01.03 Use of Vacation Leave. Each employee shall make an advance request to use accrued vacation leave. It is preferred that vacation requests of five (5) days or more be <a href="mailto:previded-made">provided-made</a> in writing via email to the Executive Director at least two (2) weeks in advance of the leave. <a href="mailto:Any anticipated">Any anticipated</a> use of vacation shall be documented on the employee's shared calendar to inform other staff of availability and scheduling conflicts. Before an employee may use accrued leave, such request shall be approved by the Executive Director. The Employee Leave Authorization form shall be reviewed and approved by the Executive Director at the end of each pay period. Approval of the employee's timesheet shall constitute approval of vacation used during the pay period. Use of vacation leave shall not be approved prior to accrual of such leave.
- 8.01.04 **Vacation Leave Accrual.** Vacation leave will be based on the following rates:
- (a) Regular employees with less than three (3) years of service with Metro COG will be entitled to the accumulation of vacation time with pay at the rate of eight (8) hours for each month of service (12 days per year).
- (b) Regular employees with three (3) to five (5) years of service with Metro COG will be entitled to the accumulation of vacation time with pay at the rate of ten (10) hours for each month of service (15 days per year).
- (c) Regular employees with more than five (5) years of service with Metro COG will be entitled to the accumulation of vacation time with pay at the rate of twelve (12) hours for each month of service (18 days per year).
  - (d) Regular employees with more than ten (10) years of service with Metro COG will be entitled to the accumulation of vacation time with pay at the rate of fourteen (14) hours for each month of service (21 days per year).

Vacation shall be accrued each weekly based on the following formula:

(# of days of vacation x 8hours)/52 = vacation earned per week multiplied by the # of weeks worked

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8.01.05 **Prorated Leave.** In the instance of regular employees customarily working less than forty (40) hours per week, the employee will earn vacation leave on a prorated basis that is equal to the percentage of the forty-hour work week that is being worked. The prorated formula is as follows:

# of hours worked/40 = percentage work week

The prorated percentage shall be applied to the vacation leave accrual for which the employee is eligible as identified above in Section 8.01.04.

Amended March 19, 2020.

- 8.01.06 Accumulation Rate Changes. Changes in the accumulation rate of eligible employees shall be made effective at the beginning of the next payroll period following completion of the specified amount of service based on the employee's anniversary date.
- 8.01.07 **Probationary Vacation Leave.** The use of vacation leave will not be permitted during employee's first six months of probationary service with Metro COG. Upon satisfactory completion of such a period, vacation leave which accrued to the employee from the beginning of the employment period may be taken. Exceptions may be made on a case-by-case basis at the discretion of the Executive Director.

Amended March 19, 2020.

- 8.01.08 **Temporary Employees.** Temporary employees (i.e. part-time, seasonal, interns or emergency employees) will not be eligible for vacation leave.
- 8.01.09 Vacation Leave Accumulation. The maximum allowable accumulation of unused vacation leave for each employee shall not exceed 200 hours. Carryover of vacation leave exceeding the maximum allowable accumulation shall not be permitted. Leave in excess of the maximum allowable accumulation which is not used by December 31 of each calendar year shall be forfeited.

Amended March 19, 2020.

- 8.01.10 Termination Pay for Vacation Leave. Termination pay shall be the unused accrued vacation leave remaining on each employee's records on the effective date of such employee's resignation or discharge from employment. An employee shall receive compensation for vacation leave as part of the employee's termination pay at a rate of 100%. Such compensation for vacation leave shall be based on each employee's rate of pay at termination.
  - 8.02. Sick Leave. Each full-time employee having Probationary, Regular or Acting Appointment status shall be entitled to sick leave with pay when meeting one or more of the qualifying sick leave requirements stated in Section 8.02.06. Such employees shall also be entitled to sick leave with pay when, through exposure to contagious disease,

presence of such exposed employees would jeopardize the health of others. Contagious disease shall be, as deemed by appropriate health authorities, such disease requiring isolation or quarantine to prevent infection of other persons. Part time employees having probationary, regular or acting appointment status shall be entitled to sick leave on a prorated basis consistent with the percentage of the 40-hour work week they are working. Employees having Temporary Appointment status shall not be entitled to sick leave with pay.

Amended March 19, 2020.

8.02.01 Sick Leave Accrual. Eligible employees shall accrue sick leave at the rate of one day per month (96 hours or 12 working days per year). Employees shall begin accruing sick leave at the start of the first full pay period of employment by Metro COG and shall cease accruing sick leave at the end of the last full pay period of employment by Metro COG. Employees shall continue to accrue sick leave while on any leave with pay status.

Part-time employees working less than 40 hours per week shall accrue sick leave at a prorated amount consistent with the percentage of a 40-hour work week being worked.

Amended March 19, 2020.

- 8.02.02 **Sick Leave Accumulation.** The maximum allowable accumulation of unused accrued sick leave for each employee shall be 120 working days (960 hours) as of December 31 of each year.
- 8.02.03 Use of Sick Leave. Each employee shall make an advance request accrued sick leave for medical, dental or todocument anticipated use of optical examination or treatment by blocking out times for these appointments whenever possible. Such request shall be on their shared calendars Director at the end of each pay period through approved by the Executive approval of the timesheet. Each employee absent from work due to personal illness or injury or due to contagious disease, isolation or quarantine shall notify the Executive Director, and other personnel that may be designated by the Executive Director, as early as possible on each day of absence; upon the employee's return to duty, a sick leave request form shall be shall be documented on the employee's timesheet-completed for the time of the Executive Director for approval. absence and shall be submitted to Approval of the employee's timesheet during pay periods where sick leave is used shall constitute approval of the employee's use of sick time.
- 8.02.04 **Sick Leave Verification.** The Executive Director may require a physician's certificate or other appropriate documentation to support a sick leave

claim prior to <u>timesheet</u> approval of such request or for any absence exceeding five (5) days. Sick leave shall not be used for purposes other than as provided in Section 8.02.06 of this manual.

- 8.02.05 **Termination Pay for Sick Leave.** Any Metro COG employee who resigns or is separated from Metro COG shall receive compensation of all sick leave hours up to 960 at a rate of 25%, and over 960 at a rate of 50%. The amount of compensation in this instance shall be computed by multiplying by 0.25 the number of sick leave hours up to 960 by the employee's current hourly rate at the end of such calendar year and by multiplying by 0.50 the number of sick leave hours over 960 by the employee's current hourly rate at the end of such calendar year.
- 8.02.06 **Qualifying Sick Leave.** An eligible employee may use sick leave with pay for:
  - (a) absences necessitated by injury or illness of him- or herself;
  - (b) a member of his or her immediate family;
  - (c) required dental care;
  - (d) exposure to contagious disease; or
  - (e) death or serious injury in his or her immediate family.

Metro COG's definition of immediate family includes spouse, child and parent. For a child, spouse, or parent, the term serious health condition covers conditions or illnesses that affect the health of that person, such that he or she is unable to participate in school or in regular daily activities.

8.03. **Family Medical Leave.** In accordance with the Federal Family and Medical Leave Act (FMLA), Metro COG grants leave without pay to eligible employees. This FMLA leave is a guaranteed period of time eligible employees can be absent from work with job protection. The time off is not paid, unless the employee is taking sick leave, vacation, or compensatory time off concurrently with FMLA leave.

Eligible employees are entitled to take up to 12 weeks of unpaid leave during a 12 month period for the following qualifying basic leave entitlements:

- For birth of a son or daughter, and to care for the newborn child;
- For placement with the employee of a son or daughter for adoption or foster care;

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